DISTRICT OF COLUMBIA WATER AND SEWER AUTHORITY (D.C. WATER)

PUBLIC HEARING ON

PROPOSED RETAIL RATES, CHARGES & FEES, CUSTOMER METERING FEES AMEND CAP CRIAC DISCOUNT AND AMENDMENT TO CAP2 REGULATIONS FOR FISCAL YEAR 2021 & FISCAL YEAR 2022

> WEDNESDAY **AUGUST 5, 2020**

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The meeting convened via Videoconference at 6:30 p.m. EDT, Tommy Wells, Chairman, presiding.

DISTRICT OF COLUMBIA MEMBERS PRESENT:

TOMMY WELLS

CHAIRMAN

ELLEN O. BOARDMAN PRINCIPAL MEMBER KRYSTAL BRUMFIELD PRINCIPAL MEMBER RACHNA BUTANI BHATT PRINCIPAL MEMBER DAVID FRANCO PRINCIPAL MEMBER EMILE THOMPSON PRINCIPAL MEMBER KENDRICK E. CURRY ALTERNATE MEMBER ANTHONY GIANCOLA ALTERNATE MEMBER HOWARD C. GIBBS ALTERNATE MEMBER JOE LEONARD ALTERNATE MEMBER

WASA STAFF PRESENT:

DAVID GADIS CEO & GENERAL MANAGER

MATTHEW BROWN CHIEF FINANCIAL OFFICER INTERIM EVP, LEGAL AFFAIRS BOARD SECRETARY GREGORY HOPE

LINDA MANLEY

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PROCEEDINGS

6:30 p.m.

CHAIR WELLS: All right. Good evening, everyone. My name is Tommy Wells. I am the Chairman of the Board of Directors of the District of Columbia Water and Sewer Authority.

Like many people, the staff and board members at DC Water have had to adjust to virtual meetings in order to share the work we're doing with the community.

I believe strongly in full transparency of our processes at DC Water and my fellow board members are heartened to learn that DC Water staff had more than 4,000 people -- 4,000 people join the recent series of town hall meetings convened in all eight wards of the District. More residents attended this year for the town hall meetings than in any other year.

Moreover, DC Water staff organized a special online briefing -- okay. Somebody needs to mute, because I'm being repeated, okay?

DC Water staff organized a special

online briefing for the business community last week that was hosted by at least a half dozen economic organizations in the city.

The town halls and targeted business outreach display a sincere level of participation and speaks well to the movement to engage

District residents and businesses in our rate-setting process.

The virus known as COVID-19 is a daily burden on all of us and DC Water is no different.

I know from my conversations with our general manager that the safety of his employees and the uninterrupted service to the millions of people who rely on water and wastewater services here in the District are his top priorities.

While the pandemic has impacted the global economy, we have not escaped its impact closer to home. Water consumption and revenue at DC Water is down, a result of people staying home, and many of our businesses, hotels, offices, restaurants and sports arenas are closed. As a result, DC Water brings in less

revenue, and so we are working to counter that by containing costs.

Yet, the needs of our system are great. We have an obligation to provide the District with reliable water and wastewater services. And unless we make critical investments in our infrastructure, we risk failure with some of our systems.

Our hearing tonight is to review comments on the proposed fiscal year 2021 and fiscal year '22 retail customer rates, charges and fees, and then to make a recommendation to the full board where the board will take action on any of the changes. The board undertakes this process every two years or whenever we adjust rates.

Following the hearing, in September, the board will vote on this proposal amending rates for Fiscal Year 2021. Then it will start October 1, 2020, throughout the year through Fiscal Year 2022.

Once complete, the full schedule will

1	be posted on the DC Water website and shared
2	broadly with the community.
3	We have other board members joining
4	us. I stated we've got Tony Giancola. I'm sure
5	we've got Howard Gibbs.
6	In fact, I cannot see everyone on my
7	screen. So, I'm going to have Ms. Manley call
8	the roll to see, A, that we have a quorum, but
9	also so that all the board members can let you
10	know that they're here.
11	Ms. Manley.
12	MS. MANLEY: Chairman Wells.
13	CHAIR WELLS: I'm here.
14	MS. MANLEY: Krystal Brumfield.
15	MEMBER BRUMFIELD: Present.
16	MS. MANLEY: Emile Thompson.
17	MEMBER THOMPSON: Present.
18	MS. MANLEY: David Franco.
19	(Pause.)
20	MS. MANLEY: Ellen Boardman.
21	MEMBER BOARDMAN: Here.
22	MS. MANLEY: Howard Gibbs.

1	MEMBER GIBBS: Here.
2	MS. MANLEY: Anthony Giancola.
3	MEMBER GIANCOLA: Here.
4	MS. MANLEY: Ivan Frishberg.
5	(Pause.)
6	MS. MANLEY: Jed Ross.
7	(Pause.)
8	MS. MANLEY: Rachna Bhatt.
9	MEMBER BUTANI BHATT: Here.
10	MS. MANLEY: Reverend Kendrick Curry.
11	MEMBER CURRY: Here.
12	MS. MANLEY: And Joe Leonard.
13	MEMBER LEONARD: Present.
14	MS. MANLEY: We have a quorum,
15	Chairman.
16	MEMBER FRANCO: Ms. Manley.
17	MS. MANLEY: Yes.
18	MEMBER FRANCO: This is David Franco.
19	I didn't hear my name, but I am here.
20	MS. MANLEY: Okay. Thank you.
21	MEMBER FRANCO: You're welcome.
22	CHAIR WELLS: Great. Thank you,

everybody.

And, for the record, DC Water was established by the Council of the District of Columbia in 1996 as an independent authority with a separate legal existence apart from the DC Government.

DC Water operates the world's largest advanced wastewater treatment plant at Blue Plains and provides water and sewer services to all residents, visitors, institutions and businesses in DC. Our drinking water comes from the Potomac River.

All of the proposed changes to our rates were published in the DC Register, were announced via social media and traditional media, and shared broadly with community groups and other stakeholders, including all ANCs, and of course with the mayor and council.

I want to commend the staff at DC Water for working so hard to share these rates, the proposed rates, with the general public.

I want to take this moment to remind

the public that among our many goals for the environment of the District of Columbia is making the Anacostia River safe once again for swimming.

Reducing combined sewer overflows as part of the Clean Rivers project is the single largest capital project and one of the most important steps in that direction. I'm proud to be involved with it.

The legacy of our work protecting the District's waterways and cleaning up our waterways will be enjoyed by our children in generations to come.

DC Water is a nonprofit, essentially an agency of the District Government, yet independent. Unlike for-profit utilities in the electric or gas fields, the money that is available to DC Water is only the amount of money that we need to carry out our mission. And in proposing the new budget to continue and, in fact, expand our customer assistance programs, we're proud of the various ways we help customers to afford their water service.

Those efforts include a menu of steps responding to the pandemic from ending disconnections, restoring service, providing lenient payment plans and partnering with Mayor Muriel Bowser and the Council on a new program to cover the arrearage of some of our neediest customers.

Before we begin and hear from the public and DC Water's management, I'll review the ground rules for the hearing:

Individuals presenting testimony have up to five minutes to speak. Representatives of organizations or a group have a total of ten minutes to address the committee.

Those testifying should clearly state their name, name of the organization they represent, if there is one, and their address. Witnesses representing an organization should give a brief description of that organization, its services and location.

We ask that everyone mute your phones until you need to speak. Please keep in mind

that we are here to listen to comments pretty much only on the new rates.

If there are individual questions or concerns about a particular service or billing matter, you can call the Customer Care Department at 202-354-3600 -- 202-354-3600 -- and our staff will assist you.

The Board gives equal consideration and weight to written comments that will be reviewed as we receive them.

Written comments can be submitted to the Office of the Board Secretary. That's at DC Water, 5000 Overlook Avenue, S.W., Washington, DC 20032. So again, that's at DC Water, 5000 Overlook Avenue, S.W., Washington, DC 20032.

You may also email your comments to lmanley@dcwater.com. L-M-A-N-L-E-Y at DC Water dot com.

The Board will accept and consider comments until Monday, August 10th, at 5:00 p.m. We will vote on the new rate structure, which I expect to happen in September.

A final decision on the proposed rate increases will be made only by the members of the Board who represent the District of Columbia at the Board's regularly scheduled meeting.

DC Water CEO David Gadis will provide his testimony on the proposed rate adjustments and then our chief financial officer, Matthew Brown, will provide the management's presentation.

Then we'll hear a presentation from our independent financial consultant regarding Fiscal Year '21 and '22 rates.

Afterward, we will hear public comments on the proposal. Individuals who preregistered will speak first and, time permitting, we'll hear from others here tonight who wish to testify.

If you did not preregister to speak and wish to speak tonight, please email Ms.

Manley now at L-M-A-N-L-E-Y -
lmanley@dcwater.com or call 202-787-2330. 202-787-2330. We ask you to please state your name

and address for the record. 1 2 Okay. So, I believe we -- I think we hear from our consultants first. 3 Is that right, Who speaks next? 4 Mr. Gadis? MS. MANLEY: Mr. Gadis speaks next. 5 CHAIR WELLS: Okay. My instructions 6 7 All right. Mr. Gadis, let's move on are wrong. Welcome our general manager David Gadis. 8 to you. 9 And you're on mute. MR. GADIS: I tried to follow your rule 10 11 and stay on mute. I apologize. 12 Good evening -- and, Chairman Wells, 13 first of all, thank you very much for the 14 introduction and good evening to our board members and members of the community who are 15 16 joining us virtually here tonight. My name is David L. Gadis and I have 17 18 spent the past few years leading DC Water, one of 19 the finest and the most innovative water authorities in the world. 20 21 Meeting virtually is not my preference, but it is the only safe and 22

responsible way to conduct business of the authority in the era of COVID-19.

This terrible and deadly health pandemic has reverberated in every corner of the city and throughout the world. There is virtually no aspect of life that has not been touched by COVID-19.

The men and women of DC Water are still maintaining the water and wastewater system for the District of Columbia, but they're doing it while practicing safe social distancing and wearing masks.

We stagger our crews and minimize risk and space our vehicles out and all for our workers to avoid unnecessary contact.

We limit our work to emergencies, but we still have trucks responding all over the city at all times day and night.

Meanwhile, our office workers and customer service employees are primarily working from home per the mayor's order.

The work of the authority goes on

uninterrupted, but we do most of it via an internet platform or phone calls or emails as well.

We're not just coping with this health pandemic, we're also finding ways to get better here at DC Water.

For example, DC Water has one of the first -- was one of the first utilities to announce that we were offering all of our customers flexible payment plans for the duration of the pandemic, that we would turn off no water service -- we would not turn off anyone's water service for anyone during the pandemic regardless of how much money you owe us, and that we'd actually reconnect anyone for free if they didn't have water.

Internally, we've found ways to avoid furloughs and layoffs for all of our staff. We have placed immediate freezes on hiring and restricted travel and other spending also, which are -- all these moves have allowed us to shield our workers from the economic insecurity that has

arrived alongside the COVID-19 crisis.

No job losses at DC Water is something that we are very, very proud of. And that is why tonight we find ourselves discussing rates for the coming fiscal year during this virtual forum.

Since March, DC Water has held more than 20 board meetings, committee meetings and local ward town hall meetings that Chairman Wells talked about earlier on virtual platforms.

While there is still a health emergency outside, inside we are committed to working with complete transparency and in a way where the public can still observe and participate in every aspect of our deliberation.

Our proposal to the Board tonight would increase rates by 6.6 percent, less than the 8.1 percent increase that would have been required if we had not taken many cost-cutting steps like refinancing debt, controlling operating cost and growth, and also withdrawing \$13 million from our Rate Stabilization Fund.

The 6.6 percent increase that I have

proposed for the average household to our board was not a decision that I made lightly.

This entire city and region is laboring under the economic and social impact of the pandemic and asking the 700,000 residents of the District to pay more for services this fall is not something that I relish doing. On the other hand, we literally had no other alternatives before us.

The infrastructure needs of our system are far too great to punt action for a year while we climb out of the pandemic.

We must make investments now in our water and sewer infrastructure so that we can still provide reliable, safe services to the people of the nation's capital.

Under my proposal, the average household will pay about \$7 more each month in their water bill. This includes an increase in water and sewer rates, an increase in meter fees and a decrease in the Clean Rivers Impervious Area Charge.

We are continuing to shift a portion of the Clean Rivers costs from the Impervious Area Charge to the sewer rate. We are doing this to allow customers to manage their bills by using less water though we were also responding to complaints that some customers using little or no water had a high CRIAC charge.

The new formula is working well and so is the larger program. Clean Rivers is paying huge dividends for the District's environment.

Since March 2018 when the tunnel opened, our system has captured 8 billion gallons of combined sewage and wastewater along with 4 million tons of trash. Our capture rate on overflows is higher than 90 percent.

Consider those numbers for a moment.

This project is making the Anacostia and the

Potomac River and, by extension, the entire

Chesapeake Bay cleaner each day.

As we move ahead with this process, I want to restate for a moment something that I told DC Council last week during a hearing where

we discussed ways to improve the lead replacement 1 2 legislation that was approved in 2018. Everything we do here at DC Water, as 3 we provide water and wastewater services to 4 5 customers, is going to be anchored by our commitment to our six distinct values that we 6 7 will demonstrate: accountability, trust, 8 teamwork, customer focus, safety and well-being. 9 I encourage you to watch us and the 10 exciting things that we are going to do here at 11 DC Water and here in the District. 12 I appreciate the work of the DC Water Board of Directors and their dedication to the 13 14 authority. I could not do my job well without 15 the guidance of this board. So, thank you to 16 each and every one of you. 17 Thank you for your time and I look 18 forward to hearing from our witnesses. Thank 19 you, Chairman Wells. 20 CHAIR WELLS: So, next are we going to 21 hear from our consultants or from Mr. Brown? 22 MR. BROWN: From me.

1	MR. GADIS: It would be Mr. Brown
2	first.
3	CHAIR WELLS: Great.
4	MR. GADIS: Thank you.
5	MR. BROWN: Can I get confirmation that
6	those on the phone can see the presentation?
7	CHAIR WELLS: I can.
8	MR. BROWN: Okay. Great.
9	MS. MANLEY: Yes.
10	MR. BROWN: Thank you. Good evening,
11	everyone. My name is Matthew Brown. I'm the CFO
12	for DC Water.
13	Tonight is to hear from our customers,
14	but I want to provide some information about the
	but I want to provide some information about the rate proposal.
14	
14 15	rate proposal.
14 15 16	rate proposal. First of all
14 15 16 17	rate proposal. First of all CHAIR WELLS: We lost audio. Matt, we
14 15 16 17	rate proposal. First of all CHAIR WELLS: We lost audio. Matt, we lost audio.
14 15 16 17 18	rate proposal. First of all CHAIR WELLS: We lost audio. Matt, we lost audio. MR. BROWN: Can we

1 MR. BROWN: Can you hear me now? 2 you on mute? MS. MANLEY: Yes, we can hear you. 3 4 MR. BROWN: Okay. Great. I apologize. 5 So, first of all, I want to make sure that anyone who's joined us tonight 6 7 who's having trouble paying their bill, to please 8 reach out to us. 9 Mr. Wells gave the customer service 10 number. Let me give that again. It's 202-354-11 3600. 12 If you join us this evening and you're 13 having trouble paying your bill, please give us a 14 call. Let us try to work with you to make 15 payment arrangements. 16 I also want to make sure that you're 17 aware of our customer assistance programs that 18 have been referenced this evening. There are 19 three. 20 The first is the CAP program. Ιt 21 provides a monthly discount of \$77 a month. 22 There's CAP2, which our board, as part of this

proposal, has managed to make permanent. That provides customers a discount of about \$50 a month for higher incomes. And then there's CAP3.

For any information on these customer assistance programs, please go to our website dcwater.com/customer-assistance.

There's also some emergency residential relief programs in partnership with the District. There's a new program for households that have been negatively impacted by COVID. You may receive up to \$2,000. It's a onetime emergency benefit. So, please contact us to see if you're eligible for that benefit.

There's also a program that's administered by the Greater Washington Urban League. It's funded by donations from customers, the community and DC Water employees and many of our board members.

And then there's the nonprofit relief program that provides eligible organizations with discounts in the Clean Rivers Impervious Area Charge. For any of those programs, please visit

us on our website.

So, let me talk a little bit about the rate proposal. And the rate proposal doesn't stand alone. The rate proposal allows us to spend money in the operating budget and our capital budget to make infrastructure improvements.

The budget that is before the Board of Directors that they approved in March, and supported by the rates that we're here to talk to you about tonight, fully funds our Clean Rivers program that's been referenced by two speakers.

It increases our investments in our water and our sewer infrastructure to help reduce the risk of failures for our customers.

It increases funds for fleet purchases to make sure that our crews have the equipment that they need when they arrive on a site to do work for you, our customers.

It continues to shift a portion of the Clean Rivers costs from the Impervious Area
Charge to the sewer volumetric rate to help bring

more equity to the Clean Rivers funding formula.

As I mentioned earlier, it makes that CAP2 program permanent. It had been a pilot program. It makes the program permanent.

And this proposal before us tonight extends the CAP2 -- I'm sorry, the CAP benefits for the Clean Rivers Impervious Area Charge from 50 percent to 75 percent. So, the benefit is increased for our CAP customers.

It takes advantage of low interest rates. We've been able to refinance some of our debt. That's one of the reasons why, as Mr. Gadis mentioned, the rates -- the rate increase is smaller than what we had previously forecasted.

And we're withdrawing \$13 million from the Rate Stabilization Fund, applying it over the next two years to the benefit of you, our customers.

Mr. Gadis touched on this a little bit; during COVE-19, obviously we've been impacted as a utility. We've tried to focus on

our customers. Mr. Gadis mentioned that we reconnected customers, suspended late fees, partnered with District agencies, suspended placing liens.

There has been an overall decline.

Residential, multifamily and DC Housing Authority consumption is up, but the commercial, municipal, including our schools, and federal consumption is down. And that's had an impact on our cash.

There's also been an increase in delinquent payments and been some negative impact on our other revenues like permit fees and waste hauling fees.

Because of COVID, we made aggressive efforts to outreach to you, our customers. We delayed the ratemaking process to ensure that there's a time and a venue to hear from our customers.

Tonight's hearing was originally scheduled for June 10th and it's moved to tonight so that we can have this virtual meeting.

Our ward town halls were also made

virtual. These numbers were mentioned earlier. We're really proud of the participation that we had in the town halls. We also had a business town hall on the 29th.

We are always working to increase transparency. And one of the things that we've done this year, we posted all of the materials related to the ratemaking materials at dcwater.com/ratemaking-process.

So, all of the materials that our board used to discuss the proposed budgets over the months of January and February are all available to you, our customers.

We've also refreshed the rate calculator. This was first introduced a year ago. Everybody's bill is different. Everyone uses a different amount of water, different meter size, a different impervious area.

With your bill, you could go to the rate calculator, put in information from your bill, like the information I just mentioned, and really understand the impact of this proposal on

you.

The participation in our Customer
Assistance Programs, as we anticipated during
COVID, has increased. It's also increased
because of some aggressive outreach that we've
done. And, again, if you'd like to take
advantage of these programs, please contact us
here at DC Water.

CAP, we've served almost as many customers through June this year as we served all of last year.

The CAP2 participation has increased substantially, again, because of aggressive outreach. And CAP3 the same. There's that new emergency relief program where customers can receive up to a \$2,000 credit.

I mentioned this before, CAP2 has been made permanent and the CAP program has been expanded. And then the SPLASH program is available for onetime assistance.

Again, for any information on these customer assistance programs, please visit us at

dcwater.com/customer-assistance.

So, let me talk a little bit about the budget proposal and the rates that it supports.

This is the operating budget sources and uses for Fiscal Year '21. And, again, Fiscal Year '21 begins on October 1st.

Our rate revenue is from a variety of customers, anyone in the District of Columbia who uses water, residential customers, commercial customers, multifamily customers, the federal government, the municipal government.

There's also wholesale revenue that we receive from our regional partners because we treat their -- the wastewater here at Blue Plains.

The way we spend that money is presented on the right. I'm not going to call on every pie piece, but just a couple places that I want to point out.

No. 1 clockwise from about 10 -- I'm sorry, from about 12 to 3 o'clock are personnel.
We've got 1200 DC Water employees continuing to

work, deliver services during COVID. They're a substantial portion of our budget.

Another piece of the pie I want to show you is opposite of personnel, and it's debt service. A growing portion of our budget pays for debt service. And that's to repay a debt that we issue in order to build our capital program.

Most people buy a house once and pay it off over 30 years. We buy the equivalent of a house every single year because we're making investments in our water and our sewer infrastructure.

The other places we spend our money are contractual services. So, that includes things like contractors who kind of help us with electric work, pump rehab, those kinds of things.

We purchase our water from the Washington Aqueduct. We treat the wastewater with chemicals and supplies and then we are one of the largest users of electricity in the District of Columbia.

So, there's a substantial portion of

our budget, almost \$28 million, that pays for utilities, including electricity.

On the capital budget -- and see, this is where we make our infrastructure investments
- the sources for that mainly come from debt. I mentioned earlier that we buy the equivalent of a house every year. Our revenue bonds, that lower half of the pie chart on the left, is the source for -- source of funds to pay for our -- pay for the infrastructure.

And then we pay back those bonds in debt service over sometimes 30 years. Some of the debt that we issued for the Clean Rivers program is paid back as long as a hundred years.

We spend that money improving our infrastructure. One of the biggest portions is the lower left-hand side, and that's the Clean Rivers program that we've talked so much about tonight. Nearly 30 percent -- 29.1 percent of our infrastructure spending next year will be on the Clean Rivers program.

We're also making investments in sewer

lines that serve our customers, wastewater treatment at the Blue Plains plant, and water services that deliver clean water to your homes and businesses.

So, let me give you an overview of the rate proposal. This rate proposal is for Fiscal Years '21 and '22. Fiscal Year '21 begins in October and Fiscal Year '22 begins a year from now in October.

We advanced our Cost of Service study in order to align it with the rate proposal. Previously the Cost of Service study was on a different scheduling cycle and we have aligned that this year so that the rate proposal and the Cost of Service study line up.

As Mr. Gadis said, the average household customer bill would have increased by 8.1 percent.

We were able to use those actions, including refinancing our debt and withdrawing funds from the Rate Stabilization Fund, to bring that down to 6.6 percent for Fiscal Year '21.

Now, that's the average for a household. There are many different components of the charge and I want to go through those just to make sure that those are on the record.

First of all, the proposed annual water and sewer rate increase is 9.9 percent for Fiscal Year '21 and 7.8 percent for Fiscal Year '22.

We're continuing the shift to the Clean Rivers Impervious Area Charge that began last year with 18 percent of those costs. In Fiscal Year '21 it will be 28 percent. And in Fiscal Year '22 it will be 37 percent.

And so, the ERU charge that we use for the Clean Rivers Impervious Area Charge will be \$19.52 in Fiscal Year '21 and \$18.40 in Fiscal Year '22.

The water system replacement fee stays the same. The customer metering fee increases to cover customer service costs. The PILOT Fee, the fees that are paid to the District of Columbia, will increase per Ccf. And then the discount for

CAP customers, the Clean Rivers Impervious Area Charge discount, increases from 50 to 75 percent and CAP2 is made permanent.

Sorry, there's a delay on my slides.

Okay. So, one aspect of the rate proposal is the metering fee. In 2019 it recovered about \$11.6 million and it is being increased, per recommendation from the Cost of Service study, to recover the costs of our customer service organization.

So, over the next two years, as detailed in the rate proposal, this will increase. This includes the costs associated with metering and billing, customer service. So, we don't (telephonic interference) to recover \$15.4 million in customer service organization in Fiscal Year '21 and then the full amount of \$24.1 million in Fiscal Year '22.

As I mentioned, there's a proposed withdrawal from the Rate Stabilization Fund.

That comes from two sources: debt service savings that we've accumulated in the fiscal year, plus

repaying a 5 million withdrawal from the Rate Stabilization Fund in Fiscal Year 2020.

Those amounts, that \$13 million, is going to be applied over the next two years with \$2-1/2 million in Fiscal Year '21 and \$10-1/2 million in Fiscal Year '22.

This is how our revenues compare by customer class. This -- the rate proposal in front of you on retail revenue will generate an additional \$35 million for DC Water to continue the work that we've talked about this evening.

We're also showing, for the record, the wholesale revenue that we receive for the Potomac Interceptor from Loudon County, from WSSC in Fairfax County.

All of these added together make up our total revenues that are proposed to be \$733 million in Fiscal Year '21 and \$766 million in Fiscal Year '22.

These are the details of the various water and sewer rates. Some of which depend on the amount of water customers use, and some of

them are fixed and do not depend on the amount of water the customers use.

There are four tiers for our retail rates; residential less than 4 Ccfs, residential greater than 4 Ccfs, multifamily, nonresidential.

There is a single sewer rate for all of our customers. The Clean Rivers Impervious Area Charge mentioned earlier will actually decrease over the next two years as we shift a portion of the Clean Rivers cost from the Impervious Area Charge to the sewer volumetric rate. So, it will be \$19.52 in Fiscal Year '21 and \$18.40 the following year.

The customer metering fee increases in order to cover the costs of the customer service organization. The system -- the DC Water system replacement fee remains the same. And then the District of Columbia fees are shown in the bottom portion of the table.

So, this is what it looks like on a customer bill. So, an average residential customer who uses 5.42 Ccfs for 4,054 gallons a

month will see, with the combination of these charges, an increase of 6.6 percent for next fiscal year and 6.7 percent the following fiscal year.

We do offer discounts for our low-income CAP customers. And I'll just point out the bottom yellow line for CAP customers who use that 5.42 Ccfs, they could see their bills go down from \$36.44 in the current fiscal year to \$33.81.

The ratemaking at DC Water is done by the Retail Rates Committee. Municipalities across the country rely on best practices to make determinations about how best to recover costs.

Our board had adopted a rate-setting strategy in 2011 that indicates that revenue sources cover the costs as set by the Board; that rates should yield a reliable and predictable stream of revenues; rates based on annually updated forecasts of operating and capital budgets; rates must be legally defensible based on objective criteria and transparently designed;

they need to be rate structures that customers can understand; and that rate increases require transparency and predictability.

Again, our responsibility to our Board is to make -- to propose rates that are just and reasonable, sufficient, equitable and consistent in their application to the customer classes and we believe that we've done that, and that our expenditures that the rates support have been discussed in the Board's budget workshop in January and at various committee meetings of the Board. Our most recent Cost of Service study was conducted by Raftelis.

I mentioned earlier that in Fiscal
Year '20 we conducted a Cost of Service study to
align the budget proposal and the rate proposal
with the Cost of Service study.

We do Cost of Service studies

periodically. They will be done going forward

every two years. The last one was done in March

2018 by Raftelis Consultants. They were the

prior Cost of Service studies that laid the

groundwork for the rate structure that we have in place today.

This year, we also brought in an independent consultant to review our rates and our rate structure.

We wanted to make sure that we were employing best practices from across the country and there were a lot of findings. Some of them are listed here.

We asked them to look at the rate classes. They determined that they were appropriate. We wanted to make sure that four Ccf of water lifeline threshold was appropriate and they looked at it in comparison with other utilities and found that it was. They believe our Cost of Service study was generally consistent with industry standards for ratemaking.

They did have some recommendations.

They recommended that we expand the metering fee to better recover our fixed costs, and that's part of the rate proposal that you have before

you.

They looked at the Clean Rivers

Impervious Area Charge as a basis for consent

decree-related capital costs and they believe

that was appropriate, as is the way that we

charge for the Clean Rivers Impervious Area

Charge in the ERU.

They have asked us to look forward at some additional work on the ERUs and we have that planned. And they also looked at the suburban cost allocation for Clean Rivers and understood the technical basis for allocating those costs.

We produced a ten-year plan that produces a ten-year forecast of our revenues. We wanted to make sure that any action that we're taking today doesn't have a negative impact on our future. So, there are several items that we do on our finances.

No. 1, maintaining debt service as a percentage of revenue of 33 percent or less.

That's best practice. Maintain and combine coverage of 160 percent. Maintain 250 days of

cash, that's something that our rating agencies have recognized us for.

We're also diligent about projecting consumption. Water consumption in the District of Columbia, and in cities all across the United States, decreases over the years as efficient (telephonic interference) are installed.

So, in Fiscal Year '19 it declined by 1.8 percent. So, we projected a 1-1/2 percent decline for conservation for '21 and '22, and 1 percent in '22 and onwards and that's built into the rate proposal.

And then one of the reasons why our financial plan is as it is, is because debt service in '19 was lower as compared to the budget. And so, the amounts from that savings are included in the Rate Stabilization Fund deposit withdrawal at \$13 million.

This is one of the outputs of the financial model. This is the projection we make available to our customers to give them an idea of what rate increases might be over the next ten

years.

Obviously, the years that are closer to today we can see more clearly than those days that are farther out, but we review this every year and we we're proud. The orange line is last year's financial plan. The green line is this year's.

And so, for the next three years, what we're doing is we're proposing -- well, first, we're proposing two-year rates that are less than what had previously been forecasted and we anticipate that that will continue for Fiscal Year '23.

This is what the average user charge equates to given those projected increases. So, for Fiscal Year '22 the average household charge would be \$118 and will grow to \$180 at Fiscal Year '29.

We also project this information for other customers. Residential customers make up a large number of our customers, but multifamily customers and commercial customers use a lot of

water.

And so, we started providing this information in addition to that rate calculator to help our board have an understanding of the rate increase proposals.

So, that concludes the presentation tonight. We will receive public comments and we're happy that so many of you have joined us.

All of those comments will be posted on the website so that the public can see the comments that are made for us.

There will be a Retail Rates Committee discussion on August 25th and we will be asking them to make a recommendation to the Board on the rate adoption. That board meeting will be held on September 3rd.

The October 1 rates for the Fiscal Year '21 will be implemented October 1, 2020.

And then the Fiscal Year '22 rates will be implemented October 1 Fiscal Year '21.

Mr. Chairman, that concludes my presentation.

CHAIR WELLS: Thank you very much, Mr. 1 2 Brown, as always. Are we next going to hear from our 3 4 financial advisors? And if you'll introduce 5 yourselves? Good evening, Mr. 6 MR. MARKUS: Yes. Chairman and members of the Board. 7 I'm Edward 8 Marcus of Amawalk Consulting Group. 9 Joining me this evening is my colleague, Shan Lin, and we would like to take 10 11 the opportunity to summarize briefly the results 12 of our independent review of the proposed revision in DC Water's rates. 13 14 Our presentation spends a few moments on recent performance, but then focuses primarily 15 16 on the proposed changes and rates, the potential 17 impacts of COVID-19 and the affordability of 18 rates, at least comparisons with other utilities, 19 in our presentation. 20 We will be pleased to answer any 21 questions as we go along either during the presentation or at the end at the discretion of 22

1 the Board. 2 We'd like to also note that this is the 11th year that we've had the pleasure of 3 providing this review for DC Water and it's 4 5 something that we conduct for other utilities, including New York Water and other utilities. 6 Now, Shan Lin would like to begin the 7 8 presentation and then I'll be back a little bit later to talk about COVID-19 and other issues. 9 10 (Pause.) 11 MS. LIN: Hi. Can everyone see the 12 slideshow pics? 13 CHAIR WELLS: Yes. 14 MR. GADIS: Yes. 15 MS. LIN: Okay. Great. 16 So, slide two provides an overview of 17 DC Water's financial performance from 2014 to 18 2019. 19 As the chart illustrates, in each year actual cash receipts were above that budget and 20 21 actual expenditures were below budget.

While it's not a guarantee of future

results, this track record offers a degree of comfort that the expenditures and revenue estimates, including those for 2021 and 2022, are prudently developed.

So, next slide. Now, slide three are a previous finding regarding the quality/efficiency of DC Water's performance were unchanged from the prior year.

DC Water continues to meet or exceed the board's operating goals. Strong operating and capital performance helps manage the cost of providing service and mitigates risks.

Slide four lists some factors that are driving the rate increase. So, in short, capital and operating expenditures are increasing while long-term water use is decreasing. In addition, DC Water receives no subsidies. These are the same reasons that are driving rates up in other cities as well.

Slide five outlines some of the financial impacts of the COVID-19. There are reductions in water sales especially in -- for

nonresidential customers. Water systems in Boston, New York and Philadelphia are also seeing increases in residential sales and decreases in nonresidential water sales.

In addition, there may be changes in operating expenses and some ability of certain customers to afford their bills may be affected. So that will lead to net impact on DC Water cash flow. DC Water is effectively managing the financial impacts through June 30, 2020.

Slide six summarizes the proposed 2021 and 2022 rates. And as Matt has already mentioned, the proposed rates represents a continuation of this three-year phase-in shift in revenue needs from CRIAC to sewer rates.

The proposed rates also incorporates an increase in customer metering fees, as well as an increase in CRIAC discount provided under the CAP program from 50 percent to 75 percent. The average monthly residential charges for 2021 and 2022 will be \$110.71 and \$118.11 respectively.

Slide seven. The table summarizes the

potential billing impact of the proposed revision on average single-family residential customers, average multifamily customers, and some select nonresidential customers.

And the table illustrates that customers with a high ERU and low usage may see a reduction in their bills. And CAP customers will likely see a decrease in their bills in 2021 due to the increased CRIAC discount to 75 percent.

Slide eight. In each year, we compare DC Water rates against that of its peers. DC Water bills with and without District fees are represented by the red and green bar in the chart.

As shown in the chart, DC Water charges are relatively comparable to other CSO utilities. However, unlike other utilities, DC Water receives no property tax revenue or other subsidies to reduce its user charges.

Slide nine. We also assess the affordability of DC Water's usage charges based on average single-family charge and median

household income.

Again, DC Water bills are represented by the red and green bars as a percentage of the median household income. DC Water, sewer, stormwater and District charges as a percent of median household income are affordable at 1.46 percent and competitive with its peers.

And I'll let Ed take over for our slide ten.

MR. MARKUS: A few slides ago, Shan mentioned the impacts of COVID-19 on DC Water and its customers.

Our next two slides address, first, the response of DC Water in terms of customer assistance and then, second, in mitigating the financial impacts on the authority.

As shown in slide ten, and as also mentioned previously by the Chairman, DC Water has taken a number of steps to assist its customers. And these steps are consistent with the practices of other large and regional utilities, including steps such as suspending

shut-offs, waiving late fees and expanding, in cooperation with the District, assistance programs for customers.

Slide 11 is a bit busy, but there's a lot to talk about and I'll just mention a few things.

mentioned by Matt Brown, throughout the United States. Our discussions with utilities in Boston, Philadelphia, New York, as well as DC Water, everyone is kind of in the same boat in that revenues are being affected by significant reductions in nonresidential consumption as restaurants, hotels and other establishments are not able to open and basically that's going to be an impact on revenue.

It's starting perhaps a little bit later than we originally envisioned -- instead of seeing the effects in March and April, it seems to be more May, June, July -- but it's unfortunately not going to go away very quickly.

DC Water is taking a number of steps

to mitigate those impacts including trying to reduce the actual expenses out of its operating budget as well as reducing the actual outlays in the capital budget in 2020.

It is also taking steps in 2021 to do
the same thing as well as tapping the
stabilization fund and providing some dollars
into the operating budget.

We wish we had a crystal ball in terms of where things are headed in terms of next year and the year after, but, again, every utility is in the same situation. What we have seen with DC Water is that it's taking prudent steps consistent with the practices of other utilities to address COVID-19.

The next couple of slides address the affordability of user charges. And as mentioned in Matt's presentation as well, too, the assistance that is provided through CAP is very significant. And this particular slide, slide 12, shows a difference between a single-family average residential bill with and without the CAP

credits.

The next slide, slide 13, compares the assistance level provided under the DC Water CAP program with peers. And we think this is very striking in that the affordability assistance that is provided by DC Water is robust compared to other utilities and really provides a meaningful impact on customer bills.

Matt also discussed the affordability programs, the current and new initiatives, including increasing the impervious area discount from 50 percent to 75 percent and making the CAP2 program permanent in 2021. So, I will not repeat these.

But, again, we find that the assistance programs offered by DC Water are excellent in comparison to peers and very effective in assisting and reducing the customer bills.

I'd like to move now to our conclusions beginning on slide 16. It is our conclusions that DC Water's proposed 2021 and

2022 rates have been reasonably developed, reflect the anticipated revenue requirements of the system, adhere to board policy and are comparable to other utilities.

We always note that if water usage declines at a faster rate than the assumed rate or interest rates are higher than expected or unforeseen major expenses are encountered, then the actual financial results could of course differ from the current projections.

One of the things that is very significant and a significant advantage with DC Water is that the rate structure has a number of features that are not tied to consumption and it does help to mitigate the risks of lower usage.

But, again, as Matt Brown pointed out, throughout the United States, water consumption at large utilities is continuing to decline and that COVID-19 is providing a significant short-term decline as well.

The potential for some underspending in 2021 and 2022 and the availability of the Rate

Stabilization Fund also provides flexibility and risk mitigation in circumstances that may arise.

The third point, COVID-19 presents significant challenges to the industry as a whole. The potential effects are subject to change not only in this year, but in future years as well.

In addition to the measures noted above, DC Water initiatives for targeting potential operating and capital savings, prioritizing capital spending, modifying the use of cash-financed construction are significant tools for addressing the potential COVID-19 impacts on revenues and the reserve funds provide liquidity and help support strong credit ratings.

Two additional points I'd like to make is that affordability is a concern in the District, it's a concern throughout the water and wastewater industry as the cost of providing service continues to increase.

Again, the programs -- DC Water's CAP programs, the original as well as 2 and 3 and

SPLASH, and the use of a lifeline rate as well, are not only consistent with industry practices, but are progressive in providing assistance to low-income bill payers.

The further increase in the Impervious Area Charge discount will help low-income bill payers. And the District assistance to customers and DC Water initiatives in response to COVID-19 are in addition to the affordability assistance outlined above.

We note again that the potential outcomes of COVID-19 as presented are subject to change. DC Water is monitoring the effects of COVID-19 on usage and revenues closely. We have discussions with DC Water basically on a monthly basis as to how things are going and keeping an eye on things and comparing it with other utilities, but it's something that will require monitoring for quite an extended period of time.

And, again, we note that major water utilities throughout the country are experiencing similar impacts.

That concludes our presentation and 1 2 we'd be happy to answer any questions of the Board. 3 CHAIR WELLS: Well, thank you very 4 5 Thank you for the presentation. much. We will share your presentation with board members, but, 6 in particular, this evening what I want to focus 7 8 on are our witnesses. 9 And, Ms. Manley, I may need some assistance on how we call witnesses. And I think 10 11 you are my partner in this. And, Ms. Manley, can 12 you tell me how many witnesses there are and the 13 process of how they will be called? 14 MS. MANLEY: Okay. We have seven witnesses that preregistered on the list that was 15 16 emailed. If you don't have it in front of you, I 17 can call the names. And once we're done with 18 those, I --19 CHAIR WELLS: I'm going to have you 20 partner with me on that, Ms. Manley. 21 MS. MANLEY: Okay. CHAIR WELLS: You've also had people 22

1	probably contact you to be added to the list.
2	And so, in all fairness to everyone in terms of
3	timing, let's Ms. Manley, I will have you call
4	help me call the witnesses.
5	MS. MANLEY: Okay. Our first witness
6	is Fred Carney as an individual.
7	CHAIR WELLS: Okay. Mr. Carney.
8	(Pause.)
9	CHAIR WELLS: Mr. Carney, if you are
LO	there, you are on mute because we cannot hear
L1	you.
L2	MR. CARNEY: I'm sorry, I was on mute.
L3	CHAIR WELLS: That's all right. We're
L 4	all trying to get used to this.
L 4 L5	all trying to get used to this. MR. CARNEY: Can you hear me now?
L5	
L5 L6	MR. CARNEY: Can you hear me now?
L5 L6	MR. CARNEY: Can you hear me now? CHAIR WELLS: Yes, we can. Go ahead.
L5 L6 L7	MR. CARNEY: Can you hear me now? CHAIR WELLS: Yes, we can. Go ahead. MR. CARNEY: Okay. Greetings, Mr.
L5 L6 L7 L8	MR. CARNEY: Can you hear me now? CHAIR WELLS: Yes, we can. Go ahead. MR. CARNEY: Okay. Greetings, Mr. Chairman Wells and Board members and staff of DC
L5 L6 L7 L8	MR. CARNEY: Can you hear me now? CHAIR WELLS: Yes, we can. Go ahead. MR. CARNEY: Okay. Greetings, Mr. Chairman Wells and Board members and staff of DC Water. My name is Fred D. Carney, Jr. and I live

understand that DC Water was established in 1996, the year I moved to this address. So, I am, I've lived at this address, I purchased this property at the same time DC Water was established.

My experience with DC Water has been that DC Water is the meanest, nastiest and least user friendly utility provider I have ever known. And for that reason I feel it should not be allowed a rate increase.

Your propaganda says, unless you make critical investments in the infrastructure, failure is a likely income. Well, so is my house. It is needed critical investment in the infrastructure.

And a few years back, in 2018, I received a water bill for \$895. I did not get a regular bill, but I got a notice of intent to assess a property lien. I did not get any first, second and third notices.

Now, that notice to intent, to put a lien on my house informed me that I owed approximately \$800 plus for my water use. And

this was the first contact I had concerning this issue.

The notice said that my water bill was delinquent in over 60 days. And, again, I had not received any prior warning. That the full payment was due within ten days or arrangements would be made to sell my house.

Now, to take such action as to threaten to sell someone's home, to me, is the worst possible technique to collect the debt. It is a capital punishment to a homeowner.

I called the number on the bill to make arrangements on this \$895 bill and the representative told me that no arrangements could be made and that I need to check and see if there was a leak in my house.

I did check. I had a contractor come and look. And certainly enough there was a leak in several pipes inside the walls. I had to have the drywalls torn out in the basement and have the pipes replaced. Multiple pipes had just rotted because this is an old house. The bill

came to about \$1,500.

So, having to pay the contractor and pay a \$800 plus water bill I was financially challenged. I called DC Water to try to make payment arrangements in this dilemma. I sent a copy of the contractor's bill, I took pictures.

And I sent all this on the internet as the customer service representative told me.

Within a few days I got an email back saying that no arrangements could be made and that I had to pay the money or my house would be put up for sale. I struggled and paid the \$800 plus dollars and made arrangements with the contractor, which took me about a year and a half.

I have still not received any regular bills from DC Water. And though you say during the time of the COVID-19 you are making, you were the first utility, what was your advertise, your propaganda?

DC Water was one of the first utilities announced that they're offering all

1 customers flexible payment plans for the duration 2 of the pandemic, that they would not turn off water service to anyone during the pandemic. 3 4 Yet, on June 1st, 2020 I got another 5 notice of intent to assess property lien. 6 which they threatened to sell my property for a water bill of \$414 for, once again, no prior 7 8 bill, no prior warning. 9 For these reasons I think that there needs to be a complete revamping of how DC Water 10 11 does business. And up until then I do not 12 support or recommend a rate increase. 13 I think that I've spent my time, five 14 minutes, and I'm done. 15 CHAIR WELLS: So, sir, do you 16 currently have a billing dispute? 17 MR. CARNEY: No. I paid my bills. CHAIR WELLS: 18 Okay. Okay. Okay, 19 thank you very much. 20 MR. CARNEY: Thank you. 21 CHAIR WELLS: Okay. All right. Next 22 Ms. Manley.

1	MS. MANLEY: Okay, our next witness is
2	Loretta Nappier.
3	CHAIR WELLS: Last name again?
4	MS. MANLEY: Nappier, N-A-P-P-I-E-R.
5	CHAIR WELLS: Ms. Nappier, if you're
6	here you are on mute because we cannot hear you.
7	MS. MANLEY: Okay, I'll go on to the
8	next one, we'll come back.
9	CHAIR WELLS: Okay.
10	MS. MANLEY: Kendrick West.
11	CHAIR WELLS: Kendrick West? All
12	right. If Kendrick West is here you may be on
13	mute or you're not there.
14	MS. MANLEY: Okay, our next witness is
15	Karen Austin.
16	CHAIR WELLS: Ms. Austin? Karen
17	Austin, are you there? Okay, next Ms. Manley.
18	MS. MANLEY: Okay, next we'll hear
19	from Eric Jones, Apartment and Office Building
20	Association.
21	MR. JONES: Good afternoon.
22	CHAIR WELLS: Well, let me assure you,

Eric Jones is here. Mr. Jones, good to see you again. Welcome to DC Water hearing and we look forward to your testimony.

MR. JONES: Thanks.

CHAIR WELLS: And I recognize that you recognize an organization so, while you're not, you don't have to take a full ten minutes, and rarely, as you know, in front of the Counsel you never get ten minutes, but I'm sure you'll be efficient and judicious with your time.

MR. JONES: Thank you very much. Good evening, I am Eric Jay Jones, Vice President of Government Affairs DC Commercial appearing on behalf of the Apartment and Office Building Association of Metropolitan Washington, or AOBA.

AOBA is composed of organizations that own and/or manage commercial and multi-family residential property as well as companies providing products and services to the real estate industry.

Currently, the combined portfolio of AOBA membership is approximately 185 million

square feet of commercial office space and 250,000 residential units in the District of Columbia, Maryland and Virginia.

Within the District, AOBA members own and/or manage nearly 140,000 apartment units, which comprises more than one-third of the Districts private rental housing stock.

They also own and manage more than 80 billion square feet of commercial space in the District, which constitutes two-thirds of the total private inventory.

Prior to utility (technical difficulties) before I directly address the proposed rate increases I would first like to provide a brief overview of the current economic outlook for our commercial and multi-family tenants.

pandemic, property owners and managers have seen a major decrease in the amounts of rents collected. In commercial buildings, many retails and other tenants impacted by COVID-19 are unable

to pay and attempting to renegotiate leases and payment terms.

As a residential market based on recent numbers from the national multi-housing council's rent payment tracker, housing providers have seen a decrease in full and partial rental payments during every month of the pandemic.

Notably, residential Class C
properties have been disproportionately impacted
with many experiencing lower rent collection
rate. Unfortunately, as we are aware, many of
those residential tenants who maintain (audio
interference) because the \$600 enhanced
unemployment benefits provided as part of the
Coronavirus Aid, Relief, and Economic Security
Act, or CARES Act, which expired on July 31st, or
last Friday.

Prior to the expiration of the CARES Act, one of our AOBA members informed the D.C. Council that they expected to have to write off more than \$1 million of uncollected rent by the end of 2020.

Compounding the impact of Congressman extending the enhanced unemployment benefits are the mandatory rent payment plan required by the District of Columbia. As you may be aware, Mayor Muriel Bowser signed an executive order declaring a public health emergency starting on March 11th of this year.

The most recent order extended the CARES period through at least October 9th, 2020. As part of the Council's legislative response to the COVID-19 pandemic and subject to a public health emergency, the Council passed legislation requiring BID building owners to enter into mandatory rent payment plans for commercial and multi-family tenants who have been negatively impacted by COVID-19.

As part of these requirements, building owners are prevented from collecting the gross rent due during the declared public health emergency and for 30 days thereafter. This means that building owners and managers potentially will not be able to collect rent for no less than

nine months from impacted tenants without the ability to charge late fees or interest.

In addition, both commercial and residential building owners have been prevented from increasing the cost of rent for the duration of 2020. All while, landlords have seen their operating cost increase due to enhanced mandatory cleaning requirements in compliance with CDC standards as well as increased public safety, security and utility costs.

As an organization, we are pleased to read the proposed FY 2021 rate increase would be less than previously projected. As an industry we truly understand the fiscal hardships that all businesses are facing and appreciate the utilities is able to withdraw additional funding from the rent stabilization fund over the next two years to help lower fees.

We are, however, still concerned that rates are increasing during a time when water usage was already projected to decrease prior to the declared public health emergency.

Considering the District still has not fully reopened, the average daytime population of the majority of the District continues to be down significantly as a result of the Mayor's stay at home order.

Furthermore, we have reservations due to the fact that the proposed budget numbers continue to be estimated at a four percent cost of inflation. Which continue to be higher than the consumer price index.

For these reasons we believe that rates should be flat as opposed to increasing, as was shared during the July 29th business community town hall meeting hosted by DC Water.

In addition, I would like to briefly address two issues highlighted during our testimony from the last hearing. First, we still do not believe that DC Water has presented sufficient support -- the Act ship -- value mentorship, nor has DC Water explained how these calls will not have a significant financial impact on retail store customers.

We would ask that DC Water consider addressing these issues as part of their 2021 study.

Secondly, we still continue to believe that businesses who are hit the hardest by increases in their DC Water bills are also those hit hardest by the economic downturn and decrease, which has only been exacerbated by the pandemic.

We truly believe that these factors are being taken, are not taken into consideration and would like that the DC Water do more to consider these factors when creating their budget for next year.

In closing, I thank you for the time to provide testimony this evening. I'm available for any questions you may have.

CHAIR WELLS: Thank you very much.

Certainly AOBA is a very important partner in the

District of Columbia and a very respected

organization, so thank you very much.

I will open that up to any questions

from any of our other Board Members. Okay, thank you very much for your testimony, and it will be considered by the Board, it's in the record. Thanks, Eric.

Next, Ms. Manley.

MS. MANLEY: We have a Joanne Capper, C-A-P-P-E-R.

> Okay, Ms. Capper. CHAIR WELLS:

MS. CAPPER: Can you hear me?

CHAIR WELLS: I can hear you.

MS. CAPPER: Okay. Yes. I'm not providing a testimony, I just have a lot of questions. And my property is in Northwest D.C. on Van Ness Street.

And one, I was doing some calculations, comparing a bill that I had from 2017 to 2020 and the, most of your presentation has been about water fees and comparisons with other Districts regarding water, but what I found was that from 2017 to 2020 there was a 64 percent increase in the rate of sewer, charges for sewer services.

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So, the thought of having an additional six percent increase on top of a 64 percent increase sounds ludicrous to me. You haven't really talked about the water, the sewer rates. They also are a greater part of my bills.

The other thing, when you were showing your charts about comparing with other areas,

Fairfax Counties were about, let's see. I've made a lot of notes here, just a second.

They were something like 50 on their chart. I think this is a bar graph. Fairfax County was at about 50 percent and D.C. was at about 150 percent.

So, while there were a few municipalities where the rates were higher, most of them were quite a bit lower than D.C.'s. And also, D.C.'s was twice that of New York City. Which I find very questionable because I know you had raised the issue quite a bit about our old pipes, but I would suspect that the pipes are even older in New York City.

And I have a question. I'm actually

quite ignorant about a lot of these things. 1 2 I know that you talk about replacing the lead pipes but who pays for that? 3 Does the individual homeowner or 4 5 property owner pay for it or does DC Water pay 6 for it? So, what I'll have to 7 CHAIR WELLS: 8 have you do is call, Joanne, to, I think the 9 number was presented earlier. But there is a program to help lead pipe replacement to 10 11 customers. Or our rate payers. 12 And there's a lot of things like how do you arrange it and a lot of things about that 13 14 that the Board is not going to necessarily know all the ins and outs about that. 15 16 But the lead pipe replacement program 17 is funded through the City. And if you call into 18 the number that I gave earlier, and we can get 19 that number posted again, you can get information 20 about the lead pipe replacement program. 21 MS. CAPPER: Well, my point is, I 22 attended one of your town hall meetings,

virtually, and to me it seemed like primarily PR and talking about all the wonderful things that DC Water does.

And one of those things included replacing all the lead pipes, as though you needed, you were the ones who had to pay for it.

And what you're suggesting to me now is that we pay for it and maybe the City pays for some of it.

So, that doesn't seem like a very sincere argument for you, part of your argument for increasing rates.

Let me see. There was a study done in 2016, '17 for the U.S. Department of Energy and they compared rates and rate increases in 63 localities across the U.S. And there were, out of 63 localities, there were only nine others that were equal to, or higher than, DC Water.

I mean, basically my points are I really don't see the justification for your high rates.

One other question I have, I really

don't know the answer to this is, well, two questions. One is, I know there is no oversight body other than the Board.

Does Pepco and DC Gas both have, are regulated and the DC Government has quite a bit of influence over their rates. But DC Water has no oversight or regulation other than the Board.

And of course, we don't know who the Board is or how they represent us as users of your service. So --

CHAIR WELLS: That's a great question.

You have no input onto who the board is for

Pepco, Exelon, for Washington Gas. Those are

private individuals that are on their board.

The Board for DC Water, we have to,
we're appointed by the Mayor and then we have to
go through approval by the City Council. And
then our terms are up after a period of time and
we're either reappointed or we go through another
process.

So unlike Pepco or other utilities where you have no saying who their board is, our

Board is selected by the Mayor, approved by the 1 2 Council. And we have term limits. Or we have terms and then we can be reappointed. 3 4 That's why the Board sets the rates. 5 And again, because we're answerable to the political bodies when we're up for appointment. 6 7 MS. CAPPER: Well, the boards may be 8 but the DC Water is not. Whereas --9 CHAIR WELLS: DC Water is, the Board, 10 just like WMATA, just like the subway system, the entity is subject to the Board of Directors. 11 The 12 Board of Directors oversees, hires and fires the 13 general manager and the board sets the rates. Just like WMATA. 14 We're very similar to that as an 15 16 independent entity carrying out a government 17 function but we're a public entity, we're not 18 privately owned. 19 MS. CAPPER: You're public, but the DC 20 Government has no say over your rates or how you 21 function other than selecting the board members? 22 CHAIR WELLS: Very similar to WMATA.

1	It's the same type of entity.
2	MS. CAPPER: Well, but not to DC Gas
3	or not to Pepco?
4	CHAIR WELLS: Those are private
5	entities.
6	MS. CAPPER: They're utilities
7	CHAIR WELLS: They're for-profit
8	entities. So we're going to have to move along
9	to hear from others, but we're not a for-profit
10	entity.
11	The only funds that we raise are put
12	back into DC Water. We don't have shareholders
13	that make a profit off your bills. Like you do
14	with Pepco and Washington Gas.
15	So with that, we're going to move on.
16	But please, in terms of, do you have any
17	questions around lead pipe replacement, we're
18	happy to help you with that. And with that, Ms.
19	Manley, let's move on to the next witness.
20	MS. MANLEY: Next we have Grace
21	Soderberg representing the Office of People's
22	Counsel.

1	CHAIR WELLS: Okay. And, Grace, you
2	are currently on mute but welcome. And we
3	appreciate the Office of People's Counsel and
4	welcome.
5	MS. SODERBERG: Thank you.
6	CHAIR WELLS: And you have at least
7	ten minutes.
8	MS. SODERBERG: Okay, thank you, Chair
9	Wells. Can you all hear me?
10	CHAIR WELLS: Yes, we can.
11	MS. SODERBERG: Okay, wonderful. So
12	good evening, Chair Wells, Members of the Board
13	of Directors, stakeholders and members of the
14	viewing public.
15	I am Grace Soderberg, Assistant
16	People's Counsel at the Office of the People's
17	Counsel for the District of Columbia.
18	I am appearing on behalf of the
19	People's Counsel, Sandra Mattavous-Frye. Also
20	appearing with me is Robert Rosenkoetter, the
21	managing partner with SAGE Management
22	Consultants, and David Vondle, a lead consultant

with SAGE.

The People's Counsel, and Deputy

People's Counsel Karen Sistrunk, are joining us

in the audience of this virtual public hearing.

We thank you for the opportunity to appear before you this evening on this important matter. The purpose of my testimony is to offer OPC's comments in response to the notice of proposed rulemaking regarding the proposal for Fiscal Year 2021 and 2022 and the amendment to the rules for the customer assistance programs.

This oral testimony is a summary of the key points from the written comments that OPC will be following in this proceeding.

OPC has been a steadfast advocate as the statutory representative of District of Columbia's rate payers and consumers of natural gas, electric and local telephone service for many decades.

With the passage of the DC Water

Consumer Protection Amendment Act of 2018, OPC is

the statutory representative of District of

Columbia rate payers in proceedings related to products, services and rates over water and sewer products of the District of Columbia Water and Sewer Authority.

OPC's primary mission in all matters pertaining to utility services and rates, including water, is to zealously advocate for the provision of safe, reliable and high-quality utility services for all District of Columbia consumers at equitable and affordable rates.

OPC has worked to ensure that District residents in all eight wards have access to clean, affordable and reliable water services.

Our mandate to protect and assist District water customers is especially relevant in the midst of the COVID-19 pandemic.

As a result of OPC's advocacies for greater transparency in DC Water's rate making process, DC Water now posts material supporting its proposed rate adjustment on its website.

Certainly, this is an important and initial step towards improving the transparency of DC Water's

rate cutting process.

In addition, the DC Water Consumer

Protection Amendment Act of 2018 states that DC

Water shall provide OPC access to any accounts,

books, papers and documents considered necessary

to carry out OPC's functions under the act.

Accordingly, OPC reviewed the publicly available materials on DC Water's website and asked questions of DC Water. Regarding their cost of service study and other data inputs that affect rates.

Based on our careful review of the proposal and DC Water's responsiveness to our questions, OPC provides the following recommendations on behalf of DC Water consumers.

Number one, DC Water should take a measured approach in its pending rate adjustment to reflect the negative economic impacts and financial uncertainty resulting from the COVID-19 pandemic.

Number two, the NOPR proposals must meet the long established just and reasonable

legal standard for public utility rates.

Number three, the FY 2022 rate proposal should be postponed until after the FY 2022 financial planning process concludes in 2021.

Number four, DC Water should establish additional lifelines tiers similar to the water lifeline tier for residential customers.

Number five, DC Water should change the actual combined debt service coverage ratios from 1.75 for Fiscal Year 2021 and 1.71 for Fiscal Year 2022 to a debt service coverage ratio of 1.6 or less.

And finally, the enhancements to the CAP programs are a positive development to assist low and middle income consumers. All of these points will be covered in OPC's written comments. But in the interest of time, I will be discussing only some of these points this evening.

DC Water should take a measured approach to its pending adjustment of rates to reflect and account for the negative economic

impacts on DC Water customers and the overall financial uncertainty resulting from the COVID-19 pandemic as reflected in the current state of both the national and local District economies.

While the ultimate depth and duration of the economic crisis is unknown, the initial impact of the economic crisis has been severe resulting in closed businesses, disruption to the economy and millions unemployed. Many of whom are struggling to meet basic needs such as buying food and medical, paying for shelter and paying for vital utility services.

The end of the COVID-19 public health emergency, however defined, will not result in the immediate end of the economic crisis for DC Water consumers.

In the District, its residents have experienced the loss of employment and corresponding income, consequently decreasing the amount of household income available to pay for utility services. At the same time, the consumption of water has increased due to the

number of residents staying home.

In addition, a large number of businesses are also impacted putting into question their ability to return to full operations, if it all. Therefore, both residential and commercial customers must face difficulty paying for essential water services.

As you know, access to water and sewer service is essential for health, safety and welfare of all people. Especially during this unparalleled crisis. It is against this economic and financial backdrop that OPC presents its recommendations.

The FY 2022 rate proposal should be postponed until after the FY 2022 financial planning process concludes in 2021. While the NOPR includes proposals for 20 -- for Fiscal Year 2022, it is based on incomplete information.

The budget process for FY 2022 -- for the rate adjustment for 2022 has just begun. In a response to OPC's questions about the projected 2022 budget, DC Water responded that it will

begin the development of its FY 2022 proposed budget in the summer of 2020 and will conclude with a D.C. Board adoption in the Winter of 2021.

In addition, the budget process
addresses only a portion of the development of
the total revenue requirement and resulting rates
that cover those costs.

Other components, such as policy decisions and revenue offsets that will have a substantial impact on the total revenue requirement, are developed in multiple decision-making processes throughout the year. Indeed, the cost of service study recommends that DC Water revisit budget escalation estimates annually as part of its financial planning process due to the commodity intensive nature of the water and sewer industry.

For the above reasons, FY 2022 rate proposal should be postponed until 2021. This will provide a much more accurate and complete information on the actual revenue requirement for Fiscal Year 2022.

Also, this will allow the public and OPC to participate more fully in the processes that develop and affect the 2022 revenue requirement. Public input can only be meaningful when all stakeholders work from the same basic set of facts, data and analyses.

Finally, postponing the FY 2022 rate proposal is prudent in light of the current economic environment.

Should the projected FY 2022 rates prove to be higher and necessary, customers will be paying higher rates during a challenging economic period.

DC Water should change the actual combined debt service coverage ratios to a debt service coverage ratio of 1.6 or less. As per the cost of service study, DC Water's debt service coverage is 1.75 for Fiscal Year 2021 and is 1.71 for Fiscal Year 2022.

In the same cost of service study, it noted that D.C. management set a debt service coverage ratio at 1.6. Using the 1.6 ratio will

result in lowering the revenue requirement and, in turn, lowering the average customer's bills.

The Office notes that its recommendation is at the highest range of reasonable debt service coverage ratios. For example, while OPC is recommending a ratio of 1.6, there is a basis for additional savings to residential customs by using a debt service ratio of 1.4, as per DC Board policy, or a debt service ratio of 1.2 as prescribed by the DC Water Master Indenture of Trusts.

In conclusion, OPC presents these recommendations in furtherance of our common goal of ensuring reasonable rates and tangible benefits to all DC Water rate payers and consumers. Again, thank you for the opportunity to present OPC's testimony this evening.

CHAIR WELLS: Thank you, very much, as always, from the Office of People's Counsel. We greatly appreciate your partnership with us. Ms. Manley, next?

MS. MANLEY: Mr. Chairman, there are

no other witnesses that signed up through email or by phone on tonight.

CHAIR WELLS: Is there any, so there is no others that came in later, okay.

All right. Is there any comments from the Board Members that have joined us this evening that would like to say anything?

All right, hearing none, let me say that, first to the witnesses, thank you very much for participating in this process. And I know that we have Board Members, some that are probably a little bit more sensitive to the individual residential rate payers and some that are more representative or more aware of and have background for commercial properties and such.

And that it's, the Board is fairly well balanced in that way and we greatly appreciate the input. But also, all rates, and any rate increase is really taken with a lot of consideration, thought, and has to be defended very well, and strongly, by DC Water and our Staff.

The presentation from Matt Brown, and also from our consultants, should be available, not just to our Board Members obviously, but to all the public. And that you can go over those even further.

We also say that, in my experience on the Board this is one of the best managed entities in the region. You don't have to look much further than the Silver Spring public transit.

Not to make light of our misfortunes of our neighbors, but major capital projects are difficult. Whether you're putting a metro out to Dulles Airport with catastrophes along the way, that my experience on the Board is then that our projects, especially the Clean Water project and the other projects that are undertaken by DC Water are on budget and on time.

I've not seen one go over budget since
I've been on the Board. And so, I think in
comparison to some other entities, and again, not
to unduly use the misfortunes of other entities,

I'm very proud that DC Water is not only able to be on budget on time, but also, in our experience, in general they go, I want to assure everyone that the Staff at DC Water go through a very rigorous process of questioning every fee and every rate increase by the Board and try to justify that.

This is a particularly difficult time because of the commercial challenges, and economic challenges, that are here due to the pandemic and the loss of revenue for the City, and it also will impact DC Water.

That's why it was important for the outside consultants to look at other entities to try to help tell the public and the Board whether we're about to blow a budget, whether we're underfunded and can we continue to provide the services that we provide at the rate that we do.

And we also again say that we, we sometimes do have to shave funds off of the public infrastructure. But we cannot afford to allow our sewers to collapse, our sewers to not

work. We cannot allow for clean water to not be delivered. And so it's a balance.

And so with that, let me invite the general manager. Do you have any final comments before we close out?

And I want to thank you for the public meetings you've been having. And hopefully not just this hearing but the impact you, the feedback you've been getting.

Please tells us, you were recently at a City Council hearing where you heard from the Council and public witnesses at the council, that you've received a lot of public feedback on the job that we're doing along with the cost of that.

David?

MR. GADIS: Chairman Wells, thank you for the opportunity to give some closing comments. You know, first of all I want to thank each and every witness for their time this evening, for coming out.

We love to hear feedback. That's the only way that you get better as an organization

is to take that feedback and process it and see if there is anything that you can do to get better with it. So we do appreciate each of the witnesses.

And we also especially appreciate the people, the Office of the People's Counsel and their statement as well. We do appreciate the partnership that we have.

And as I, and last but not least, we do appreciate our Board. Our Board holds us accountable every single day. And we hold ourselves accountable as well.

As I spoke to earlier, when I talked about here at DC Water, our culture and looking at how we get things done on a day-to-day basis is one in which we are very proud of. And we work in that collaborative way.

And also, we also work with our customers. I will say that any customer that does have an issue, Chairman Wells has given you the number.

I will say, we want people to call us.

We want our customers to call us. We are not turning water off, we're turning water on.

If there is an issue, we want to help you. If you want to setup a plan, we will help you. I will say that we are also not liening properties any longer.

We do not sell properties. I want to make sure that everyone knew that. First of all, we do not sell properties.

When we put a lien on a property we are placed in line in case that home does sell.

But we are not currently liening any properties from the DC Water standpoint. So I wanted to make sure that everyone knew that and that we did change that aspect of our daily business.

But we do want to work with all of our customers. And we do care. We understand that what we have before us today in COVID-19 is a very, very serious issue for all of our customers. And we do want to work with all of them as well.

The rate increase is very important to

us here at DC Water. I think, Chairman Wells, you explained it very, very well, that we are a not for-profit.

We use the dollars for all the projects that we have and that we feel that we need to execute in order to keep the system going.

And that is our key piece, is that we continue to discharge the highest quality of water back out into the river. And that we also, at that point in time, also give the highest quality of water to our customers to consume, bathe or whatever way they would like to use the water.

And we only do that by not having uninterrupted services. And also, quality of water being the highest that it can be.

So, I would say, Chairman Wells, we appreciate the opportunity to serve here in D.C. and we will continue to serve and provide every one of our customers the service that they deserve as well.

As I spoke to as well, and again, I just want to make sure because the first witness talked about the liens, I just want to make sure everyone does know, that liens are on hold during COVID. And so, we are stepping back and taking that off the table as far as that goes.

And we are also still turning people on and we're not turning people off. So we do feel that we have been very, very cooperative during COVID. And we do thank our rate payers though for working with us on a day-to-day basis.

That concludes my closing remarks, Chairman Wells, and thank you very, very much.

CHAIR WELLS: Thank you, David. I also want to just commend DC Water. We just went through a very, through a storm, after a long period of high heat, and want to note the millions and millions of gallons of sewage that was diverted from the Anacostia River from the tunnel project, congratulations.

And then also, one of the first times ever, this much rain and Bloomingdale did not

1 And again, these investments make a flood. 2 difference to our residents that can't continually to afford to clean and repair their 3 homes from things like internal flooding. 4 5 And the investment of DC Water to put in the tunnel for Bloomingdale has made an 6 7 incredible difference for that community. And 8 so, we're tested by storms and events like this, 9 but I'm glad to see DC Water continually to not only get stronger, able to handle them, but to 10 11 protect our residents. 12 So thank you very much. Thank you 13 everyone, and everybody be safe. 14 MR. GADIS: Thank you. Take care 15 everyone. 16 (Whereupon, the above-entitled matter 17 went off the record at 8:10 p.m.) 18 19 20 21 22

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In the matter of: Retail Rates Public Meeting

Before: DC WATER

Date: 08-05-20

Place: teleconference

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Court Reporter

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