



District of Columbia Water and Sewer Authority Board of Directors

Audit and Risk Committee July 23, 2026 / 11:00am

Microsoft Teams meeting

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Meeting ID: 256 987 397 171 035

Passcode: CQ6jM67f

Call in (audio only) [202-753-6714, 263056512#](#)

Phone Conference ID: 263 056 512#

1. **Call to Order** _____ Samuel Moki, Chairperson
2. **Roll Call** _____ Debra Mathis, Acting Board Secretary
3. [Enterprise Risk Management Briefing](#) _____ Francis Cooper, Director, EPMO
4. [Non-Revenue Water Update](#) _____ Chris Collier, Vice-President, Water Operations
5. [Internal Audit Update](#) _____ Cherry Bekaert, Internal Audit
 - A. FY 2026 Internal Audit Plan Status Update
 - B. Status Update on Prior Audit Findings
 - C. Hotline Update
6. **Executive Session*** _____ Samuel Moki
 - A. To discuss a facility security matter under D.C. Official Code § 2-575(b)(8); and
 - B. To discuss investigative reports concerning alleged misconduct or violations of law or regulations under D.C. Official Code § 2-575(b)(14).
7. **Adjournment** _____ Samuel Moki

This meeting is governed by the Open Meetings Act. Please address any questions or complaints arising under this meeting to the Office of Open Government at opengovoffice@dc.gov.

¹The DC Water Board of Directors may go into executive session at this meeting pursuant to the District of Columbia Open Meetings Act of 2010, if such action is approved by a majority vote of the Board members who constitute a quorum to discuss certain matters, including but not limited to: matters prohibited from public disclosure pursuant to a court order or law under D.C. Official Code § 2-575(b)(1); terms for negotiating a contract, including an employment contract, under D.C. Official Code § 2-575(b)(2); obtain legal advice and preserve attorney-client privilege or settlement terms under D.C. Official Code § 2-575(b)(4)(A); collective bargaining negotiations under D.C. Official Code § 2-575(b)(5); facility security matters under D.C. Official Code § 2-575(b)(8); disciplinary matters under D.C. Official Code § 2-575(b)(9); personnel matters under D.C. Official Code § 2-575(b)(10); third-party proprietary matters under D.C. Official Code § 2-575(b)(11); train and develop Board members and staff under D.C. Official Codes § 2-575(b)(12); adjudication action under D.C. Official Code § 2-575(b)(13); civil or criminal matters or violations of laws or regulations where disclosure to the public may harm the investigation under D.C. Official Code § 2-575(b)(14); and other matters provided under the Act.



Enterprise Risk Management (ERM)

Francis Cooper, Director | EPMO



ERM FY 26 Annual Report Timeline



The ERM Annual Report highlights key risk management activities, progress, and strategic alignment across the enterprise.





ERM FY 26 Annual Report Completion

Section	Completion
Letter from the CEO	Draft completed – awaiting approval
Letter from the CFO	Draft to be developed
DC Water ERM Program Framework	Completed
Supporting DC Water’s Core Values and Strategic Plan	Draft currently in progress
Department of Safety and Health	Draft completed-waiting for review and signature
Department of Security	Draft completed – under review
Office of Emergency Management	Draft currently in progress
Department of Information Technology (Cybersecurity)	New CIO onboarded in July
FY 2026 Action Priorities	Draft completed- waiting for review
Risk Registry	Completed
ERMC Membership	Completed

OVERALL PROGRESS



dc Enterprise Risk Management Training



Self-Guided Learning

ERM 201 and ERM 202 have been converted into self-guided Oracle learning modules to improve accessibility and scalability.



Enterprise Tracking

Course completion and participation will be tracked through Oracle, providing centralized reporting and compliance visibility.



Management Engagement

Partnering with Learning & Development to transition ERM training to a required learning curriculum for management.



ERM 201 Training

The Enterprise Risk Management (ERM) Process

FOCUS AREAS

- ERM Framework
- Risk Management Process
- Risk Governance



ERM 202 Training

The Enterprise Risk Management (ERM) Process

FOCUS AREAS

- Risk Management Process
- Origami Risk Module
- Risk Identification

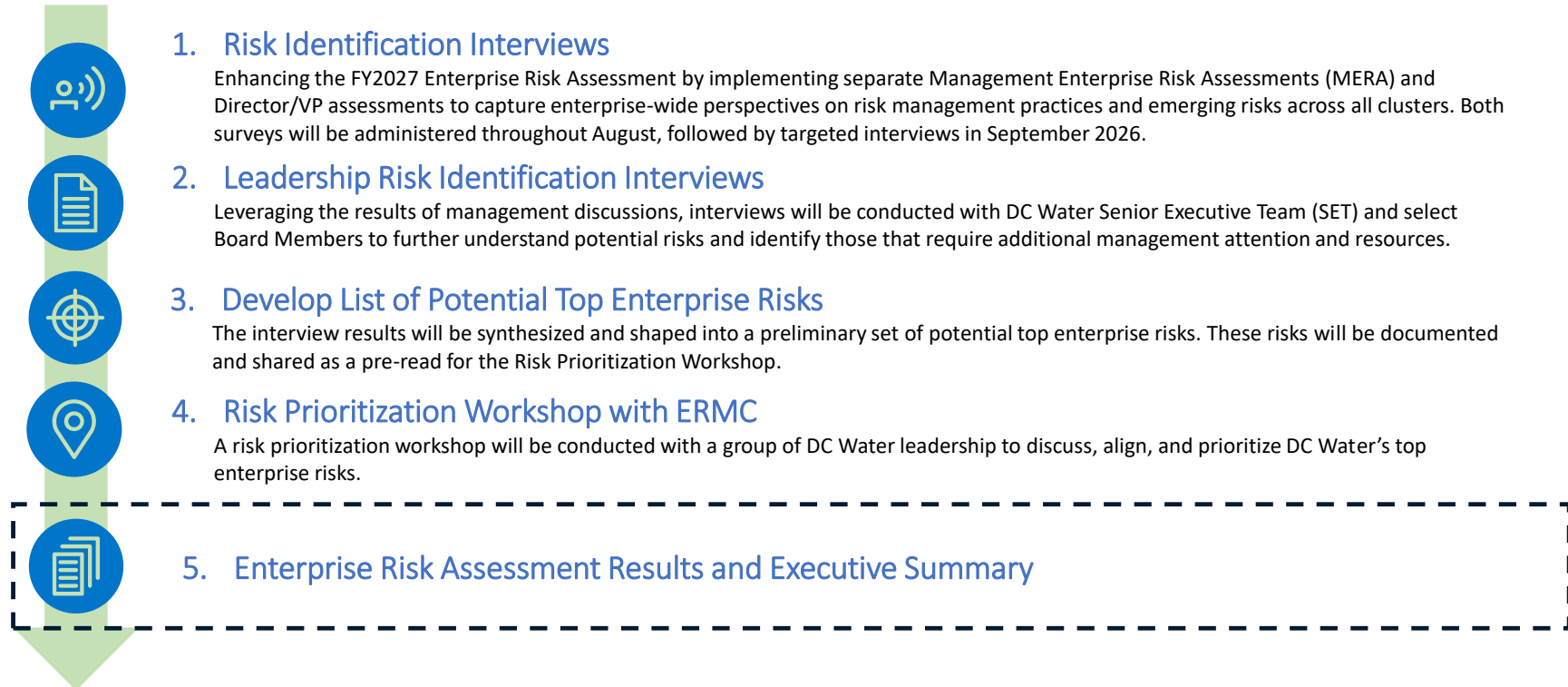


EXPECTED BENEFITS

- ✓ Consistent ERM knowledge across the organization
- ✓ Centralized Oracle reporting and compliance visibility
- ✓ Increased management participation and accountability

dc Enterprise Risk Assessment (ERA) Overview

DC Water will conduct an annual enterprise risk assessment to identify and prioritize the top risks facing the organization.





Non-Revenue Water (NRW) Water Loss Reduction Program

Chris M. Collier (and team)
Vice-President | Water & Sewer Operations



Non-Revenue Water (NRW) – Presentation Purpose

Purpose



Provide a clear, standardized understanding of Non-Revenue Water and the path to improving measurement and reduction at DC Water



Understand

Quantify and Account
for Non-Revenue
Water



Measure

Improve data quality
and visibility to move
from estimates to
actuals



Reduce

Implement targeted
mitigations to reduce
water loss



Deliver Value

Protect our
resources, control
costs, and provide
reliable service to our
community



NRW – Presentation Agenda

- Non-Revenue Water (NRW) – Summary of Approach
 - Audit Strategy
 - Industry Standards – AWWA M36 Manual of Water Supply Practice (*Water Audits and Loss Control Programs*)
 - Audit Tools Used – AWWA Free Water Audit Software
- DC Water – FY24 & FY25 NRW Audit Results
- AWWA NRW Benchmarking
- NRW Enterprise Mitigation Strategies
- NRW Enterprise Mitigation Focus – Top 5
- NRW Mitigations – Progress to Date
- NRW Mitigations – Required Next Steps
- Enterprise NRW Strategy – Next Steps
- Questions
- Appendix (supporting information)





NRW – Summary of Approach

Comprehensive Audit Strategy



Dual Methodology

- Robust, two-pronged approach, integrating a macro-level, top-down water audit with a granular, bottom-up assessment.

Complete Discovery

- Holistic strategy ensured no blind spots, bridging system-wide water balance data with ground-level operational realities to accurately locate inefficiencies.

Extensive Roadmapping

- Thorough investigative process successfully yielded a pipeline of 42 distinct mitigation strategies across DC Water that supports bottom-up approach.

Strategic Focus

- The following details the DC Water NRW Audit, and the 5 priority mitigations selected for active implementation to drive immediate revenue recovery and improved data validity.





NRW – Summary of Approach

Industry Standards

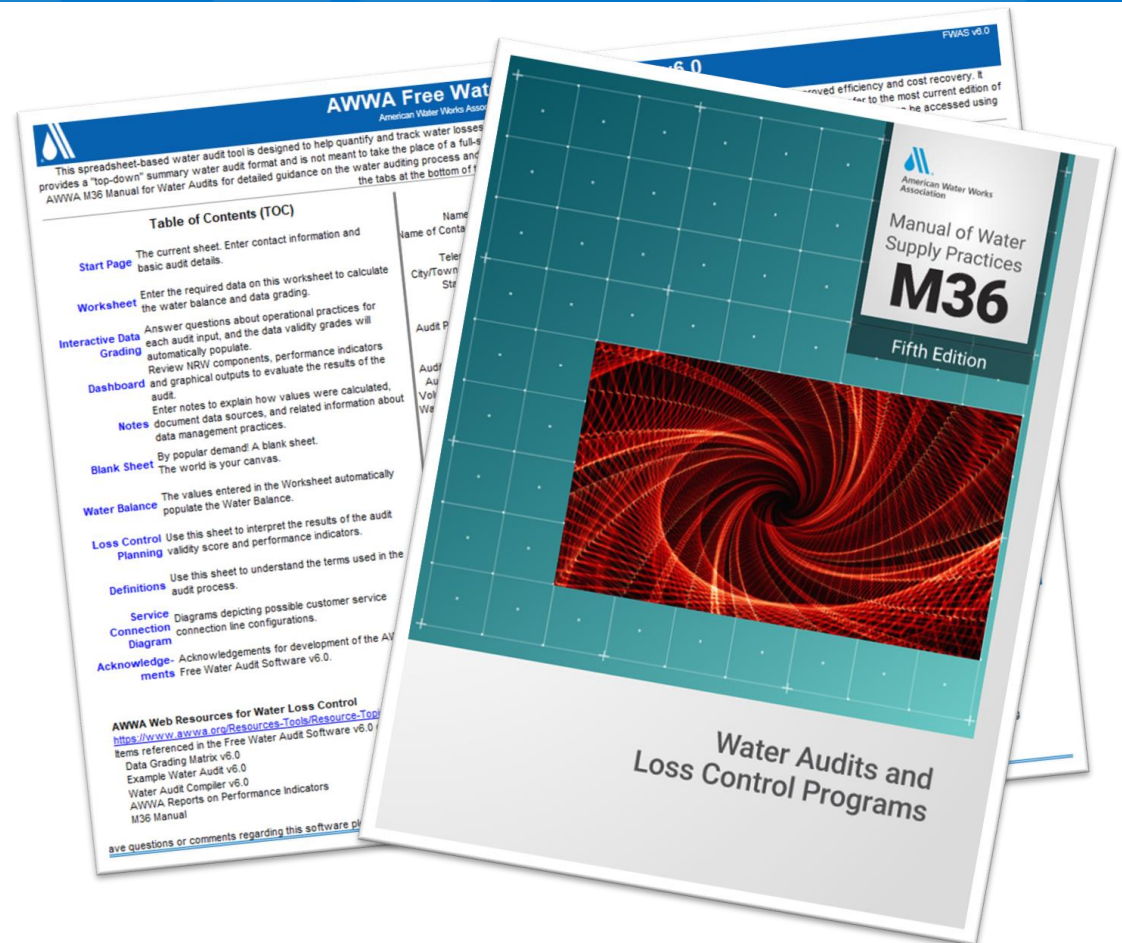


AWWA M36 – Manual of Water Supply Practices – Fifth Edition

- Establishes the industry-standard "water balance" methodology
- Guides utilities in classifying system inefficiencies, enabling data-driven investments that recover lost revenue and reduce operating costs

AWWA Free Water Audit Software (v6.0, 2020)

- Translates the M36 methodology into a practical, interactive application that automatically calculates water balance and generates key performance indicators
- Advanced data-grading matrix that assesses the accuracy of inputs, yielding trustworthy, standardized metrics used for regulatory compliance, industry benchmarking, and prioritizing capital investments.





NRW – Summary of Approach

AWWA Free Water Audit Software v6.0 Tasks Inputs

- Task 1 – Quantify the Volume of Water Supplied to the Distribution System
- Task 2 – Quantify Authorized Consumption
- Task 3 – Calculate Water Losses and Quantify Apparent and Real Losses
- Task 4 – Calculate NRW
- Task 5 – Collect Distribution System and Cost Data
- Task 6 – Determine System Attributes
- Task 7 – Performance Indicators
- Task 8 – Compile the Water Balance
- Task 9 – Assess the Data Validity Score

“Comparing a single-month water supplied volume to a single-month billed authorized-consumption volume is unreliable and misleading” – AWWA Manual M36 Fifth Edition

AWWA Free Water Audit Software v6.0
American Water Works Association Copyright © 2020, All Rights Reserved.

This spreadsheet-based water audit tool is designed to help quantify and track water losses associated with water distribution systems and identify areas for improved efficiency and cost recovery. It provides a "top-down" summary water audit format and is not meant to take the place of a full-scale, comprehensive water audit format. Auditors are strongly encouraged to refer to the most current edition of AWWA M36 Manual for Water Audits for detailed guidance on the water auditing process and targeting loss reduction levels. This tool contains several separate worksheets. Sheets can be accessed using the tabs at the bottom of the screen, or by clicking the TOC links below.

Table of Contents (TOC)

- Start Page**: The current sheet. Enter contact information and basic audit details.
- Worksheet**: Enter the required data on this worksheet to calculate the water balance and data grading.
- Interactive Data Grading**: Answer questions about operational practices for each audit input, and the data validity grades will automatically populate.
- Dashboard**: Review NRW components, performance indicators and graphical outputs to evaluate the results of the audit.
- Notes**: Enter notes to explain how values were calculated, document data sources, and related information about data management practices.
- Blank Sheet**: By popular demand! A blank sheet. The world is your canvas.
- Water Balance**: The values entered in the Worksheet automatically populate the Water Balance.
- Loss Control Planning**: Use this sheet to interpret the results of the audit validity score and performance indicators.
- Definitions**: Use this sheet to understand the terms used in the audit process.
- Service Connection Diagram**: Diagrams depicting possible customer service connection line configurations.
- Acknowledgements**: Acknowledgements for development of the AWWA Free Water Audit Software v6.0.

AWWA Web Resources for Water Loss Control
<https://www.awwa.org/Resources/Tools/ResourceTopics/Water-Loss-Control>
Items referenced in the Free Water Audit Software v6.0 on the web:
Data Grading Matrix v6.0
Example Water Audit v6.0
Water Audit Compiler v6.0
AWWA Reports on Performance Indicators
M36 Manual

Enter Basic Information

Name of Utility: DC Water
Name of Contact Person: Chris Collier
Email: chris.collier@dcwater.com
Telephone (Ext): 202-612-3584
City/Town/Municipality: Washington DC
State / Province: Dist. Columbia (DC)
Country: United States of America
Audit Preparation Date: Feb 02 2026
Audit Year: 2025
Audit Year Label: Fiscal (Fiscal Calendar, etc)
Audit Period Start Date: Oct 01 2024
Audit Period End Date: Sep 30 2025
Volume Reporting Units: Million gallons (US)
Water System Structure: Hybrid Wholesale + Potable Water
Water Type: Potable Water
System ID Number: John Abrera
Validator Name: John Abrera
Validator Email: john.abrera@stantec.com
Estimated Total Population Served by Water Utility:

Key of Input Acronyms *In order of appearance in the Worksheet*

- VOS Volume from Own Sources
- VOSEA VOS Error Adjustment
- WI Water Imported
- WEA WI Error Adjustment
- WE Water Exported
- WEA WE Error Adjustment
- BMAC Billed Metered Authorized Consumption
- BUAC Billed Unmetered Authorized Consumption
- UMAC Unbilled Metered Authorized Consumption
- UOAC Unbilled Unmetered Authorized Consumption
- SDHE Systematic Data Handling Errors
- CMI Customer Metering Inaccuracies
- UC Unauthorized Consumption
- Lm Length of mains
- Nc Number of service connections
- Lp Average length of (private) customer service line
- AOP Average Operating Pressure
- CRUC Customer Retail Unit Charge
- VPC Variable Production Cost

Color Key

User input Calculated Optional default

Guidance for the Worksheet

Choosing to enter unit of percent or volume (applies to VOSEA, WEA, WEEA, CMI)
choose entry option:
1.00% percent or
volume 25,000

Choosing to enter default or custom input (applies to UOAC, SDHE, UC)
choose entry option:
0.25% default or
custom 75,000

Guidance for the Interactive Data Grading

Use acronym buttons in IDG header to navigate among inputs. Acronym Key above.

After clicking an acronym button, answer all visible questions in the order they're presented, choosing best-fit answer

Grade will populate when all visible questions are complete for an input

Limiting

ave questions or comments regarding this software please contact us at: wic@awwa.org



DC Water – FY24 & FY25 NRW Audit Results

Unbilled Authorized Consumption



- Hydrant Maintenance
- Fire Flow Testing
- Pipe Disinfection
- Flushing
- Sewer Cleaning
- Street Sweeping, etc.



- Meter inaccuracy
- Unauthorized Use
- Unmetered Connections
- Unbilled Accounts
- Inaccurate Estimates
- Billing Adjustments



- Water Main Breaks
- Service Line Leaks
- Meter Leaks
- Hydrant Leaks
- Valve Leaks
- Tank Leaks

AWWA Water Balance

Volume From Own Sources (corrected for known errors)	System Input Volume	Water Exported (corrected for known errors)	Billed Water Exported			Revenue Water
			Authorized Consumption	Billed Authorized Consumption	Billed Metered Consumption	Revenue Water
					Billed Unmetered Consumption	
					Unbilled Authorized Consumption	
Water Imported (corrected for known errors)		Water Supplied	Water Losses	Apparent Losses	Unbilled Metered Consumption	Non-Revenue Water
					Unbilled Unmetered Consumption	
					Systematic Data-Handling Errors	
				Real Losses	Customer Metering Inaccuracies	
					Unauthorized Consumption	
					Leakage on Transmission and Distribution Mains	
					Leakage and Overflows at Utility's Storage Tanks	
					Leakage on Service Connections up to the Point of Customer Metering	

NOTE: All components of the water balance are expressed as volumes of water (not to scale) for the period of reference, typically one year.

AWWA NRW Trends

Fiscal Year	2024	2025
Non-Revenue Water %	27%	30%
Data Validity Score	51 (Tier III)	54 (Tier III)
Cost of Non-Revenue Water \$	\$35,545,680	\$43,050,733
Water Supplied (MG)	36781	36758
Billed Metered (MG)	26119	24821
NRW (MG)	9879	11168
Unit Total Losses (G/C/D)	198	221
Unit Apparent Losses (G/C/D)	23	26
Unit Real Losses (G/C/D)	175	195
Infrastructure Leakage Index (ILI)	12	14

Water Supplied went down in FY 2025 - 0.06%

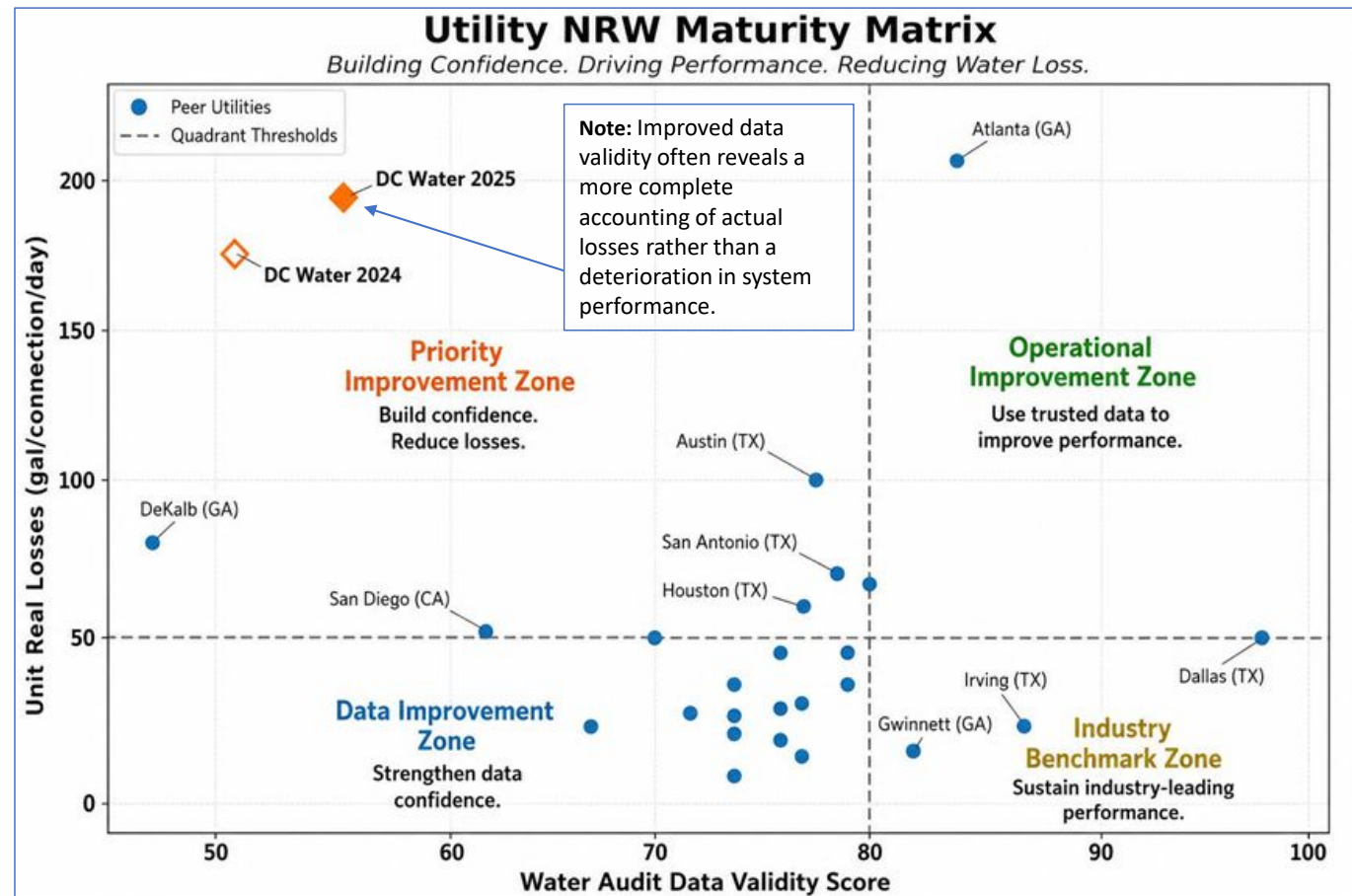
Billed Metered went down in FY 2025 - 4.97%



AWWA NRW Benchmarking – 2024 Validated Results

Key Points

- **The Maturity Matrix evaluates utilities using two dimensions:** confidence in water audit data (Data Validity Score) and operational performance (Unit Real Losses).
- **The goal is to progress from the upper left to the lower right**, first improving confidence in the data, then using that confidence to reduce real water losses.
- **Benchmark comparisons are based on 2024 AWWA M36 Level 1–Validated Water Audits** from large utilities (100,000+ service connections) in California, Texas, and Georgia.
- **This framework supports data-driven decision making** by distinguishing between data quality challenges and operational performance challenges.





NRW Enterprise Mitigation Strategies

DC Water Identified Mitigations



Grounded in Field Reality (Bottom-Up Approach)

- Developed directly by operational, engineering, permitting, and metering teams to target root causes, ensuring each mitigation is technically viable and operationally sound

Balanced Portfolio of Mitigation Alternatives

- Addresses Real Losses, Apparent Losses, and Unbilled unauthorized consumption to maximize revenue recovery and data validity

Phased Data-Driven Prioritization

- The initial 42 mitigations are being ranked by ease of implementation and impacts, allowing us to capture “low-hanging fruit” while scoping long term projects

Code	Intervention Title	Owner	Department	NRW Component	Water Balance Component
1.1	Test and Calibrate Water Import Meters	Robert Simpkins	Pumping Operations	Apparent Losses	Volume Supplied
1.2	Test and Calibrate Water Export Meters	Robert Simpkins	Pumping Operations	Apparent Losses	Volume Supplied
1.3	Install DC Water-Owned Meters at All Import/Export Locations	Robert Simpkins	Pumping Operations	Apparent Losses	Volume Supplied
1.4	Improve Data Sharing of Water Import and Export Flows with Washington Aqueduct	Robert Simpkins	Pumping Operations	Apparent Losses	Volume Supplied
1.5	Develop a Specialized Meter Calibration Test Team	Robert Simpkins	Pumping Operations	Apparent Losses	Volume Supplied
1.6	Test and Calibrate DC Water Pump Meters	Robert Simpkins	Pumping Operations	Apparent Losses	Volume Supplied
1.7	Install Meters at WSC Interconnection Points	Robert Simpkins	Pumping Operations	Apparent Losses	Volume Supplied
2.1	Catalog Unbilled Unmetered Activities for Water Operations	Robert Simpkins	Pumping Operations	Apparent Losses	Volume Supplied
2.2	Catalog Unbilled Unmetered Activities for Engineering and Construction	Robert Simpkins	Pumping Operations	Apparent Losses	Volume Supplied
2.3	Catalog Unbilled Unmetered Activities for External Stakeholders	Robert Simpkins	Pumping Operations	Apparent Losses	Volume Supplied
2.4	Update AWOL for Unbilled Unmetered Consumption	Amoke Awosolu	Engineering	Real Losses	Systematic Data Handling Errors
3.1	Develop a Process to Document Theft	Chris Coit	Operations	Real Losses	Systematic Data Handling Errors
3.2	Review and Update the Certificate of Occupancy (CO) Process	Amoke Awosolu	Engineering	Unbilled Authorized Cons	Volume Supplied
3.3	Investigate Unmetered Locations	Andrés Villarraga	Operations	Unbilled Authorized Cons	Unbilled Authorized Cons
3.4	Install Meters at Unmetered Locations	Aref Erfani	IT	Unbilled Authorized Cons	Unbilled Authorized Cons
3.5	Install Meters on Fire Service Lines	Erika White	Customer Care	Unbilled Authorized Cons	Unbilled Authorized Cons
3.6	Install Meters for Large Customers with Bypass Issues	Ogechi Okpechi	Permit Operations	Apparent Losses	Unbilled Authorized Cons
4.1	Improve the Large Meter In-Situ Flow Testing Program	Ogechi Okpechi	Permit Operations	Apparent Losses	Unbilled Authorized Cons
4.2	Reinstate the Large Meter Replacement Program	Sheena Robinson	Metering	Apparent Losses	Unauthorized Consumption
4.3	Reinstate the Small Meter Bench Testing Program	Sheena Robinson	Metering	Apparent Losses	Unauthorized Consumption
4.4	Update Specifications for Small Meters	Sheena Robinson	Metering	Apparent Losses	Unauthorized Consumption
4.5	Create a Fire Hydrant Meter Testing Program	Sheena Robinson	Metering	Apparent Losses	Unauthorized Consumption
4.6	Maintain AMI Infrastructure	Sheena Robinson	Metering	Apparent Losses	Apparent Losses
5.1	Review and Update the Work Order Form to Track Leak Repairs	Sheena Robinson	Metering	Apparent Losses	Apparent Losses
5.2	Perform Real Loss Component Analysis	Pierre Constant	Metering	Apparent Losses	Apparent Losses
5.3	Replace Water Mains	Sheena Robinson	Water Quality	Apparent Losses	Apparent Losses
5.4	Calibrate Pressure Zones and Improve Boundary Integrity	Chris Coit	Metering	Apparent Losses	Apparent Losses
5.5	Implement Pressure Management Initiatives	Chris Coit	Operations	Apparent Losses	Apparent Losses
5.6	Develop a Proactive Leak Detection Program	Chris Coit	Operations	Real Losses	Real Losses
5.7	Improve Leak Find and Repair Times	Amoke Awosolu	Engineering	Real Losses	Real Losses
5.8	Audit the Customer Billing Database	Sylvia Okigbo	Operations	Real Losses	Real Losses
6.1	Review and Update the Process for Estimating Water Bills	Alireza Parhami	Operations	Real Losses	Real Losses
6.2	Develop a Process to Report Water Volume Associated with Billing Adjustments	Amoke Awosolu	Operations	Real Losses	Real Losses
6.3	Review and Update the Process for Activating and Inactivating Accounts	Sylvia Okigbo	Engineering	Real Losses	Real Losses
6.4	Review and Update the Process for Documenting the Number of Connections	Chris Coit	Operations	Real Losses	Real Losses
6.5	Develop Policies and Procedures for Data Collection	Alireza Parhami	Operations	Real Losses	Real Losses
6.6	Develop an Inventory of Fire Service Lines	Marcus McKenzie	Customer Care	Real Losses	Real Losses
6.7	Repair Reported Leaks	Sheena Robinson	Customer Care	Apparent Losses	Real Losses
6.8		Marcus McKenzie	Metering	Apparent Losses	Systematic Data Handling Errors
		Marcus McKenzie	Customer Care	Apparent Losses	Systematic Data Handling Errors
		Marcus McKenzie	Customer Care	Apparent Losses	Systematic Data Handling Errors
		Aref Erfani	Customer Care	Apparent Losses	Systematic Data Handling Errors
		Pierre Constant	IT	Apparent Losses	Systematic Data Handling Errors
		Chris Coit	Water Quality	Apparent Losses	Systematic Data Handling Errors
			Operations	Real Losses	Systematic Data Handling Errors

Derived from AMI Evaluation and NRW Reduction Workshops



NRW Enterprise Mitigations Focus – Top 5

Mitigation	NRW Category	Complete To Date	To-Do/Next Steps	AWWA FY Audit Realization
Imported Water	Real Losses	Met with Washington Aqueduct, Metering Review	Conduct Flow Accuracy Tests Import Meters	~FY27 Water Audit
Exported Water	Real Losses	Met with Washington Aqueduct	Conduct Flow Accuracy Tests on Arlington & Fairfax Meters	~FY27 Water Audit
Unauthorized Consumption (UC)	Apparent Losses	Surveyed over 1000 Property Locations	Customer Care and Meter Operations Reviewing >400 Accounts identified	~FY28 Water Audit
Customer Metering Inaccuracies (CMI)	Apparent Losses	17k Customer meters needing repair identified	Investigate 17k failing meters	~FY28 Water Audit
Systematic Data Handling (SMDHE)	Apparent Losses	12k pulled end points sorted and tested	Procure 3 rd party to investigate / replace failing equipment	~FY28 Water Audit



NRW Mitigations – Progress to Date



Purchase Agreement Study: Reviewed Washington Aqueduct/DC Water purchase agreement and analyzed pumping reports (including Fairfax and Arlington)



Network Metering Study: Identified 11 meters at Bryant Street and 18 meters in network at change of ownership



Washington Aqueduct Alignment: Met with Washington Aqueduct in May 2026 (introduced meter calibration needs and approach)



Performed Analysis in March 2025: Identified ~6,000 points of interest systemwide. Performed ~1,150 site surveys. Identified 860 potential unmetered connections. Confirmed >400 potential locations with Customer Care (premise verification underway)

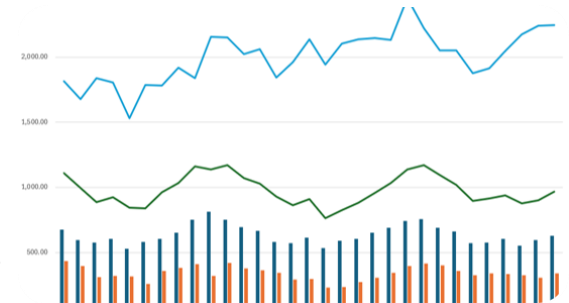


Meter Registration Improvement Project: Identified ~18,000 customer meters/MTUs needing repair or replacement (contractor RFQ – July 2026)



Meter Testing Program: Reactivated MARS meter test bench and purchased four portable large meter test units to support reinstatement of large meter testing program

AMI End Point Assessment: ~13,000 pulled endpoints sorted and tested. ~2,600 returned under warranty. Identified chronic access issues. Identified premature failures across system.





NRW Mitigations – Required Next Steps



Flow Accuracy Testing (apparent loss): Benchmark Washington Aqueduct's transmission meters and DC Water's distribution meters.



Calibration Alignments (apparent loss): Confirm, standardize, and conduct meter testing and calibration methodologies for DC Water, Fairfax, Arlington, and Washington Aqueduct.



Boundary Metering (apparent loss): Install new, dedicated DC Water owned meters at strategic import locations. ****Task Order approval underway***



Leak Detection (real loss): Investigate Washington Aqueduct's downstream water mains to identify physical leakage and establish comprehensive proactive leak detection strategies within DC Water's distribution system.



Install/Calibrate/Replace Meters (apparent loss): 1) Install meters where unauthorized consumption is confirmed, 2) Calibrate large meters, 3) Replace large meters that cannot be calibrated or repaired.



Improve AMI Meter System Performance (apparent loss): Procure 3rd party to investigate/replace ~18,000 failing meters/MTUs (Meter Transmission Units). ****RFQ will be advertised July 2026***



Meter Testing Program (apparent loss): Re-establish routine meter testing for small and large meters. ****Testing will resume July/August 2026***



Data Validity Improvements (apparent loss): 1) Develop a process to estimate loss due to SMDHE, and 2) Review estimated bill adjustments and include in Water Audit.



Strategic NRW Benchmarking & Knowledge Exchange

Site visit with San Antonio Water System (SAWS) to exchange leading practices in non-revenue water management, leak detection, and operational performance. **July 8 – 9, 2026**





Enterprise NRW Strategy - Next Steps



Continue Routine Water Auditing

- Continue current cadence of a conducting AWWA M36 Water Audits every six months
- Maintain strict data integrity using AWWA standards to track trends

Advance the Mitigation Portfolio

- Actively drive the 42 current mitigations identified as part of bottom up.
- Continuously monitor system performance to identify, prioritize, and integrate new mitigation strategies

Refine Capital & Resource Planning

- Develop and mature project scopes to establish baseline timelines and budget requirements for future review



Thank You! Questions?

Chris M. Collier (and team)
Vice-President | Water & Sewer Operations



Non-Revenue Water (NRW) Water Loss Reduction Program

Appendices



Appendices

Appendix A: Non-Revenue Water – Why it matters?

Appendix B: AWWA – FY25 NRW Audit Dashboard

Appendix C: AWWA – FY25 NRW Audit Data Validity Score

Appendix D: AWWA NRW Benchmarking – Background Data



Appendix A: NRW – What it is and why it matters?



Understanding Where We Are

Establish a trusted baseline using the AWWA M36 methodology.

Aligning Enterprise Stakeholders

Coordinate Operations, Engineering, Customer Care, Meter Operations, Finance, IT, and our consultant partners under one enterprise strategy.

Improving Infrastructure Investment Strategies

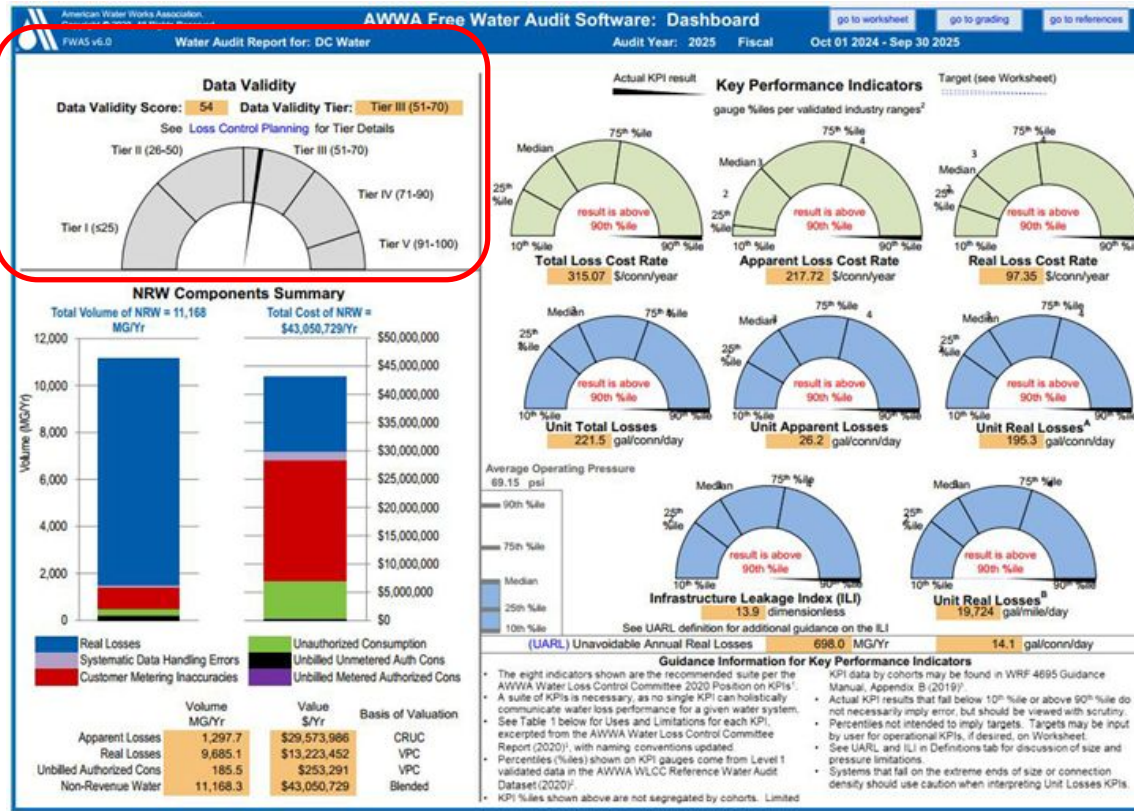
Prioritize investments that improve data confidence, recover revenue, reduce water loss, and strengthen system reliability.

Stewarding Every Gallon

Protect our water resources, maximize the value of every gallon purchased, and deliver reliable service to our community.



Appendix B: AWWA – FY25 NRW Audit Dashboard



Dashboard Overview

Data Validity Score:

- A composite metric (0-100) reflecting the reliability and accuracy of the underlying data inputs used for the audit. Higher score achieved through robust measurement rather than estimates.

Key Performance Indicators:

- Standardized metrics, such as Infrastructure Leakage Index (ILI) that benchmark efficiency.

NRW Components Summary:

- A high-level visual breakdown categorizing total supplied water into Revenue and Non-Revenue streams



Appendix C: AWWA – FY25 NRW Audit Data Validity Score



Audit Data Collection

- Data Collection
- Business Processes
- Policies/Procedures



Short- Term Loss Control

- Meter Testing
- Leak Detection
- Leakage Control



Long- Term Loss Control

- Water Main Replacement
- Meter Replacement
- AMI Upgrades



Target Setting

- Establish NRW Reduction Goals
- Long-Term + 10-Year for Tier III
- Short-Term 5-Year for Tier IV



Benchmarking

- Preliminary Comparisons for Tier III
- Performance Benchmarking for Tier IV
- Typical to compare Real Losses

Tier I	Tier II	Tier III	Tier IV	Tier V
1 – 25	26 – 50	51 – 70	71 – 90	91 – 100
 American Water Works Association. Copyright © 2020, All Rights Reserved. FWAS v6.0				
Water Audit Report for: DC Water				

Individual Data Grading

Each data input is assigned a unique grade based on industry-best-practice validation criteria.

Automated Calculation

The audit software automatically aggregates individual inputs to calculate an Overall Data Validity Score.

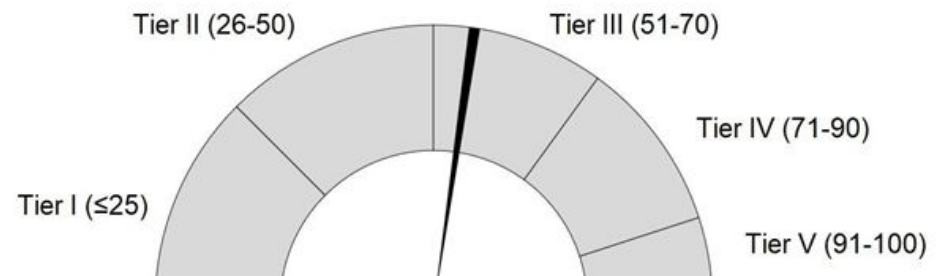
Five-Tier Classification

The final score places the utility into one of five distinct performance and data-confidence tiers.

Data Validity

Data Validity Score: **54** Data Validity Tier: **Tier III (51-70)**

See [Loss Control Planning](#) for Tier Details





Appendix D: AWWA NRW Benchmarking — Background Data

Name of Utility	State	Audit Year	Water Supplied (MG)	Non Revenue Water (MG)	Length of Mains	Number of Service Connections	Unit Losses gal/conn/day	Unit Apparent Losses gal/conn/day	Unit Real Losses gal/conn/day	Water Audit Data Validity Score
City Of Sacramento	California	2024	26,589.600	1,269.150	1,728.7	143,767	21.68	12.19	9.48	74
Irvine Ranch Water District	California	2024	17,225.364	3,313.303	1,973.1	125,867	20.09	4.98	15.11	77
Cobb County Water System / Cobb County-Marietta Water Authority	Georgia	2024	22,285.582	2,167.582	3,271.6	255,845	21.95	2.16	19.78	76
Gwinnett County	Georgia	2024	29,655.468	2,984.184	4,086.3	293,913	27.70	5.89	21.81	82
San Jose Water Company	California	2024	33,947.462	2,630.762	2,487.5	236,388	29.01	6.72	22.29	74
El Paso Water Utilities Public Service B	Texas	2024	35,232.109	3,443.459	2,900.0	226,366	40.26	17.66	22.6	68
East Bay Municipal Utility District	California	2024	56,123.801	5,085.801	4,282.0	380,501	34.76	8.41	26.35	74
City of Corpus Christi	Texas	2024	24,284.068	2,425.445	1,841.0	119,338	54.43	27.67	26.76	72
City of Irving	Texas	2024	13,974.280	1,515.576	735.4	110,338	30.30	2.79	27.51	87
Los Angeles City Department Of Water And Power	California	2024	142,622.752	34,244.825	7,400.4	754,001	35.98	7.88	28.10	76
Eastern Municipal Water District	California	2024	25,385.224	7,276.492	2,451.6	171,747	37.69	7.81	29.89	77
City of Arlington	Texas	2024	19,233.118	2,319.224	1,455.3	114,632	54.31	18.86	35.45	74
San Francisco Public Utilities Commission	California	2024	20,895.486	3,079.993	1,281.7	180,637	41.95	6.44	35.51	79
City Of Fresno	California	2024	37,888.169	10,045.348	1,913.0	141,623	61.74	17.02	44.72	76
City of Garland	Texas	2024	11,797.550	2,263.874	1,017.7	116,563	49.99	4.60	45.39	79
City of Fort Worth	Texas	2024	55,195.196	8,800.330	4,040.4	323,368	51.67	1.97	49.7	71
DALLAS WATER UTILITY	Texas	2024	84,371.304	16,620.364	5,077.3	341,941	64.05	13.79	50.26	98
City Of San Diego	California	2024	142,622.752	26,747.126	3,719.0	372,378	63.20	10.09	53.11	62
City of Houston	Texas	2024	115,717.771	34,838.658	7,221.0	1,035,389	60.24	1.07	59.17	77
Coachella Valley Water District	California	2024	30,026.660	3,755.590	2,012.8	112,724	83.26	16.96	66.30	80
San Antonio Water System	Texas	2024	88,554.591	19,634.395	7,844.2	691,564	76.22	6.94	69.28	79
DeKalb County	Georgia	2024	23,580.353	6,548.303	3,090.0	192,605	88.08	2.20	85.88	47
City of Austin Water & Wastewater	Texas	2024	54,289.392	10,741.972	4,018.0	255,049	110.97	11.14	99.83	78
DC Water	D.C.	2024	36,781.230	9,878.611	1,308.0	133,506	198.00	23.00	175.00	51
City of Atlanta	Georgia	2024	43,334.995	17,740.584	2,835.0	210,498	226.21	20.11	206.10	84



FY 2026 Internal Audit Plan

Internal Audit Committee Report July 23, 2026

dc Internal Audit Plan FY 2026 Timeline & Status

	Oct – 25	Nov – 25	Dec – 25	Jan – 26	Feb – 26	Mar – 26	Apr – 26	May – 26	Jun – 26	Jul – 26	Aug – 26	Sept – 26	Oct – 26	Status
Customer Billing and Collections Audit														In Progress
Emergency Management Policy Gap Analysis														In Progress
Legal Operational Audit														In Progress
Recruitment, Performance Evaluation, Compensation Analysis & Training/ LMS Assessment														In Progress
Asset Management Lifecycle														Moved FY2027
Cloud Security														Complete
Work Order Management - Pumping Operations														In Progress
Procurement, Contracting, & Contract Compliance Audit														In Progress
Physical Security - Blue Plains														In Progress
Operational Technology Resiliency Audit														In Progress
FY 2027 Risk Assessment														In Progress
Ongoing Follow-up Procedures														Ongoing
Ongoing Hotline Monitoring														Ongoing

Legend			
	Cycle Audits		Management Assessment
	Ad Hoc Audits		Ongoing Procedures

dc FY 2026 Internal Audit Plan – Q3 In Progress

**Customer Billing and Collections
Audit**

**Emergency Management Policy Gap
Analysis**

Legal Operations Audit

Legend

	Cycle Audits		Management Assessment
	Ad Hoc Audits		Ongoing Procedures

dc FY 2026 Internal Audit Plan – Q3 In Progress

**Recruitment, Performance
Evaluation, Compensation Analysis
& Training/LMS Assessment**

**Operational Technology Resiliency
Audit**

WOM – Pumping Operations Audit

Legend

Cycle Audits	Management Assessment
Ad Hoc Audits	Ongoing Procedures

dc FY 2026 Internal Audit Plan – Q3 In Progress

Physical Security – Blue Plains

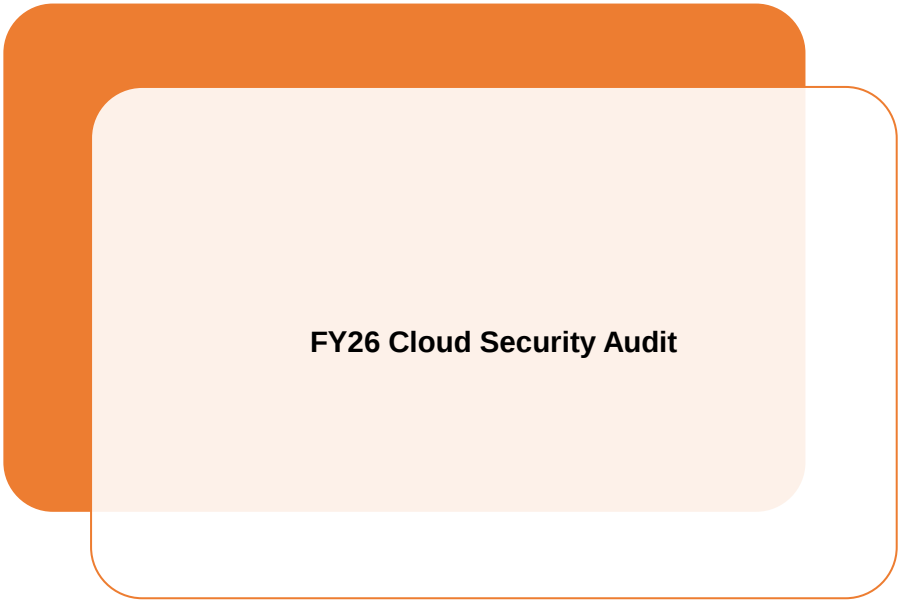
FY 2027 Risk Assessment

**Procurement, Contracting, &
Contract Compliance Audit**

Legend

Cycle Audits	Management Assessment
Ad Hoc Audits	Ongoing Procedures

dc FY 2026 Internal Audit Plan – Q3 Completed



Legend			
	Cycle Audits		Management Assessment
	Ad Hoc Audits		Ongoing Procedures



PRIOR AUDIT FINDINGS - FOLLOW UP STATUS

dc Quarterly Progress Highlights

Six prior audit findings were closed during the quarter.

High Risk

- FY25 Contract Compliance Finding

Moderate Risk

- FY25 Third-Party Vendor Management Finding
- FY25 WOM-Facilities Finding
- FY25 Budget Monitoring Finding

Low Risk

- FY25 Third-Party Vendor Management Finding
- FY25 Contract Compliance Finding

All findings for FY25 Budget Monitoring Audit have been closed.



Open High Risk Prior Audit Findings

There are a total of 13 open findings, which include three high-risk findings across two audits, detailed below.

Audit FY	Issue Date	Audit Report and Open Finding	Target Completion Date
2025	4/15/2025	Work Order Management-Facilities Audit • <i>Lack of Current Asset Retirement and Disposal Standard Operating Procedures (SOPs)</i>	8/31/2026
2025	12/16/2025	Contract Compliance Audit • <i>Deficient Risk Management Process Finding</i> • <i>Lack of COTR Designation and Training Completion Finding</i>	TBD* 7/31/2026**

*Management is currently evaluating remediation actions and will provide a target completion date upon completion of implementation planning. Internal Audit is awaiting a status as of 7/15/26.
** Internal Audit is awaiting a status to determine whether the target date is accurate as of 7/15/26.

Legend	
	Target date has not yet come due
	Target date has passed



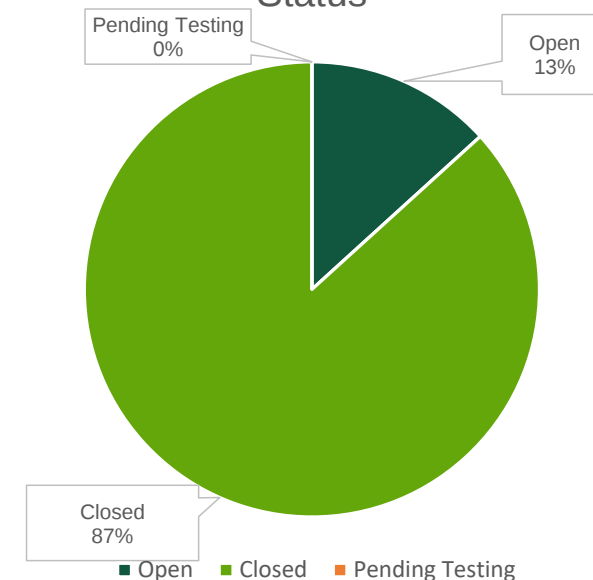


Status Update on FY23-FY25 Prior Audit Findings

Audit Report/Subject	Report Issue Date	Corrective Actions			
		Total	Open	Closed	Pending Testing
FY2023 to FY2025 Audit Findings*					
Work Order Management Audit-DWO	7/23/2023	3	1	2	0
Fleet Management Audit	10/27/2023	6	1	5	0
Work Order Management-Facilities Audit	4/11/2025	13	5	8	0
Safety Audit	6/18/2025	8	0	8	0
Strategic Plan Monitoring Audit	9/29/2025	3	3	0	0
SCADA Penetration Testing	10/6/2025	4	0	4	0
Third-Party Vendor Management Audit	11/6/2025	3	1	2	0
Budget Monitoring Audit	11/12/2025	2	0	2	0
Contract Compliance Audit	12/16/2025	4	2	2	0
Total Closed Audit Findings		52	0	52	0
	Total	98	13	85	0

- The Work Order Management Audit-DWO finding has a 9/30/2028 target completion date because there is a 6-year fire hydrant flow test cycle.
- Two FY25 prior audit findings are past their target completion date-Strategic Plan Monitoring – Timely Submission of 5-15 Reports Finding, Facilities WOM – Lack of Maximo Training.
- Fleet Management Audit finding has been extended to 7/31/26 due to further Union review.

FY2023 to FY2025 Audit Findings Status

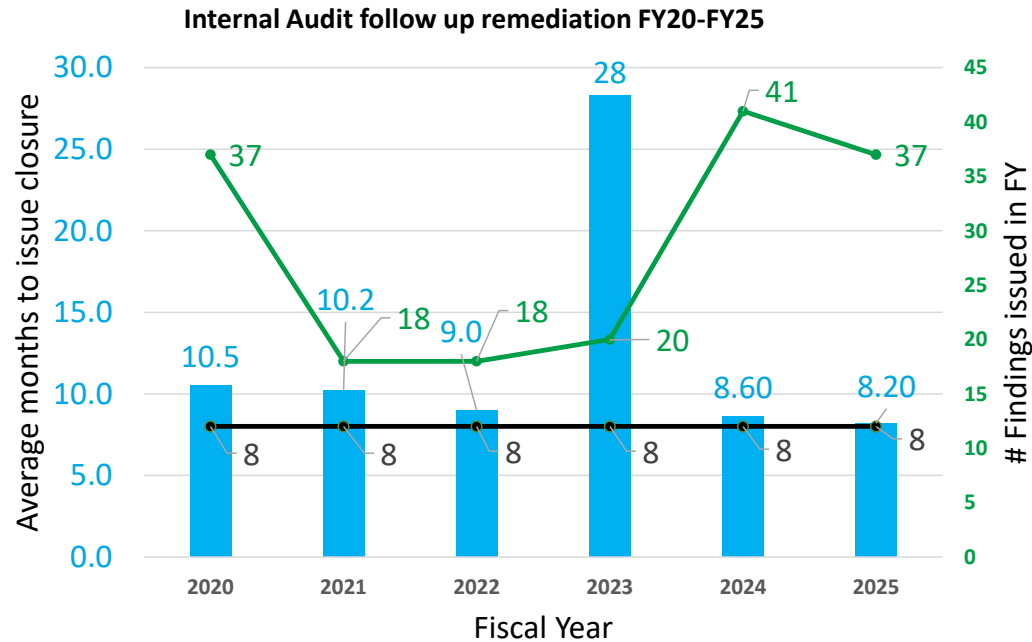


***Note: All FY24 Audit Findings have been closed.**



Time to closure by fiscal year

The below graph illustrates the average number of months from audit finding issuance to audit finding closure year-over-year as of July 2026. Management has made significant improvements to achieve timelier audit finding closure as illustrated by the decline from FY23 to FY24. Management's target time to closure is 8 months.



**Data before FY2023 was provided by RSM*



Allegations Update



Allegations Update

Below is a summary of the cases received in FY26 as of July 15, 2026. There are eight open FY26 cases.

FY 26 Allegation Summary

FY 26 Allegations Received	24
FY 26 Cases Closed	16
FY 25 Allegations Open	4
FY 26 Allegations Open	8

FY 26 Open Allegation Breakdown

Four FY25 cases are being investigated (one case logged as two calls.)

Eight FY26 cases are being reviewed and/or investigated.

Three of the open case reports were issued to Legal on 4/17/26 and another three were issued on 7/16/26 for review prior to issuing to management. Cases will be reflected as open until issued to management.

Allegation Source

Hotline	20	Employee Email	1
Management Alert	3	Personal Conversation	0

Total Allegations by Fiscal Year:

Year	FY 21	FY 22	FY 23	FY 24	FY 25
# of Cases	7	18	15	25	19
Action Taken	0	2	2	1	8

FY 26 Closed Allegation Breakdown

Theft of Time	0
Theft or Misuse of Company Assets	1
Policy Issues	4
Employee Relations	8
Sexual Harassment	0
Substance Abuse	0
Wage/Hour Issues	0
Workplace Violence/Threats	1
Closed Due to Lack of Information	2

FY26 Allegations by Quarter:

Year	Q1	Q2	Q3	Q4	Total
# of Cases	6	4	14	0	24
Action Taken	1	2	5	0	8

*Calls that do not pertain to fraud, waste, or abuse are automatically referred to the appropriate department head and closed by Internal Audit. These calls will never result in corrective action by Internal Audit and are not included in the FY26 Closed Allegation Breakdown



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